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for Climate, Environment  
and Energy



## **German-Iranian Co-operation VI**

### **“Development of three cornerstones for a sustainable Energy future in Iran “**

**Work package 1.**

**Feed-in laws and other support schemes  
in international perspective**

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**Final Paper**

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## **1. Introduction**

The new global approach to the environment and rising concerns over energy scarcity and security have led developed countries to increase investment in renewable energy sources as an alternative to conventional energy. Renewable energy development helps tackle climate change, environmental pollution and energy security risks. Furthermore, renewable energy technologies are becoming increasingly important for countries' economic development and job creation.

Governments across the developed world are increasingly supporting activities in research and development that will advance technologies to enable alternative energies to compete with fossil fuels. Recent achievements in wind and solar electricity generation as well as with hybrid fuel cars indicate that new energy sources will be used more extensively in near future. However, developing countries have not yet recognized investment in renewable energy as an important measure to sustainable development. This is particularly true for energy rich countries such as Iran, where conventional energy sources such as oil and natural gas are abundant.

Iran has huge potentials for increased use of renewable energy sources, which could create large economic benefits for Iran. This is mainly due to the fact that Iran is an exporter of fossil energy; for each unit of fossil energy saved domestically – either via substitution by renewable energies or energy efficiency – Iran can generate higher revenues through fossil energy sales on the international markets. The Iranian energy and industrial sector could also benefit from development of renewable energy, and the national income could be raised by an active exploitation of the considerable and cost-effective potentials.

For the development of an energy system based on renewable energies the energy sector needs regulation and a new kind of energy policy. In order to make the best use of Iran's energy sources and to introduce a new path of sustainable economic and socio-political development, Iran could introduce new elements into its energy policy. One of these could be a broad renewable energy legislation (e.g. in the form of a feed-in tariff), as implemented in about 50 other countries in the world.

This study surveys Iran's alternative energy resources. It reviews the renewable energy objectives, potentials, and organizations involved within the sector. It also reviews the current feed-in-laws and challenges facing renewable energy development. The organization of the paper is as follows. In sections 2 and 3, a general overview of support schemes is discussed, which is followed by two examples from developing countries. In section 4 the rationales and objectives for renewable energy investment in Iran are discussed, along with renewable energy potentials and organizations. Sections 5 and 6 cover the challenges for renewable energy in Iran as well as suggestions for improving the Feed-in-tariff and applications for power generation.

## **2. Instruments for the support of renewable energies**

### ***2.1. Why is government support needed?***

Economic theory suggests that resource allocation in cases with positive spill over is not efficient due to the "free rider" effect, since firms delay investment because they will benefit from the positive spill over generated by investments from other firms. Similar to the cases of

other new technologies with wide effects on the economy, renewable energies rely on government support systems in the early stage of its development. New technologies with general applications, like information technology and renewable energy technology, have direct and indirect effects on the economy. The direct effects emerge through the production process by firms and use of new products by households as they substitute new inputs or products for older ones. The indirect or spill over effects arise from the interaction between new technology and other production inputs or consumer products. For instance, the use of information and communication technology in a firm affects productivity not only directly through computerization of the production process, such as substituting high-speed computers for older machines, but also indirectly through effects on quality of labour and organizational changes<sup>1</sup>. To encourage technological change and overcome the underinvestment problem resulting from the free-riding effect, government can assist by providing economic incentives in both production and consumption sectors; this support is particularly important at the early phases of technological change. Incentives include tax rebates, subsidies on production inputs for producers or final products for consumers, and spending on R&D.

All economic activities require energy and any changes in the energy sector will affect the entire economy. Renewable energy technologies can then be categorized as general purpose technologies that will change all sectors of world economies. Similar to the Information and Communication Technology growth in the late 20th century, renewable energy technologies will be in forefront of technological change that will impact production and consumption patterns as well as standard of living in the 21th century. Governments that have realized the importance of this new trend in technological change have already started to invest in renewable technologies hoping to get a lead in the next technological revolution. There are now a number of different support schemes for developing renewable energies that have been employed in more than 64 countries across the world (GTZ-TERNA, 2009). Most of the developed nations already have long term plans and policies with specified targets and deadlines for advancing renewable energy technologies. However, developing nations are lagging behind as they lack the inputs and more importantly institutions required for supporting technological change. Notwithstanding the overall technological gap, there are some attempts in the developing world to catch up with the know-how and to take advantage of vast and free renewable resources available in developing countries such as solar radiation, wind, water, geothermal, and biomass. Table 1 shows a sample of support systems in 20 developing countries from different regions of the world. Most of these countries have employed a feed-in-tariff support program, since these overcome key barriers to development of renewable energies, such as investment uncertainty and unfair competition with conventional fuel.

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<sup>1</sup> The spread of general purpose technologies in the economy follows a logistic S shape form. At the infancy stage, the use of technology is slow as is costly and uncertain. The term “destructive creation” applies to the development of new technology as it creates new means of production and novel products by destroying old technologies and products. In the second stage of technological development, when technology becomes cheaper and more widely available, the growth of new technology accelerates. Finally, at the end of the development process, the new technology dies out as it is being replaced by another newer technology.

Country	Target		Year	Supporting Measures
	Electricity Generation Capacity by RE	Share of RE in total electricity generation capacity (%)		
Argentina	2500 MW	8	2016	40% premium, tax exemption
Brazil	3300 MW			
Barbados	96 (130)	10 (20)	2012 (2026)	Feed-in-tariff, loan facilities
Grenada		10 (20)	2013 (2017)	
St. Lucia		10 (25)	2012 (2020)	Tax exemption
Dominican Republic	255 MW			Tax exemption, preferential loans
Chile		5.5 (10)	2015 (2024)	Feed-in-tariff
Mexico				Tax exemption, government fund, preferential loans
Panama	2560 MW			Tax exemption, import tariff exemption, production subsidies
Peru	Electricity by RE to 280000 households		2020	Feed-in-tariff, preferential access to transmission and distribution network
Egypt	12000 MW	20	2020	Renewable energy fund, priority access and dispatching for RE, feed-in-tariff
Morocco	8480 MW	18	2012	Feed-in-tariff,
Namibia	40 MW	10	2011	Feed-in-tariff
Senegal		15	2020	Tax break, feed-in-tariff
South Africa	10,000 GWh	5	2013	Tax incentives, government funds
Tunisia		6.5	2030	Capital subsidies, grants, rebates, tax incentives
Indonesia	1270 MW	4	2020	Reduction in fuel subsidies, compensation plan if RE price is less than regular price
Pakistan	9700 MW	5	2030	Tax exemption, risks borne by the purchaser, guaranteed purchase price, grid provision, attractive tariff
Vietnam		5 (11)	2020 (2030)	International donors, feed-in-tariff
China	60 GW	10	2010	Renewable energy promotion law, profit rate 10-12%

Blank cells show information is not available.

Source: GTZ, TERNA (2009), Cherni and Kertish (2009)

**Table 1: Supporting Programs of Renewable Energies in Developing Countries**

The development of renewable energy technologies will bring new challenges to countries like Iran with vast resources of conventional energy sources. While offering an enormous potential to the country to set free more fossil energy for exports and revenue generation, the global development of renewable energies also could threaten those exports by reducing the overall demand and price for fossil resources. On the other hand, Iran can invest in alternative sources (particularly wind and solar energy) allocate oil and natural gas resources for export, and more importantly- catch up with new renewable energy technology and know-how.

Although Iran's oil and natural gas resources are abundant, they will likely be exhausted by about the time renewable energies become the main sources of energy. Since Iran is also rich in renewable energy resources, it will be highly beneficial if Iran starts early in investing in alternative energy technologies, particularly in education and training. In fact, Iran can capitalize on its young population structure and high demand for education to become one of the leading countries in the region in the area of renewable energy technologies. This can help the economy significantly by creating new jobs and maintaining the standard of living, especially in case oil and gas could no longer compete with the new energy resources or were no longer available.

The development of renewable energy sources also enables Iran to produce and distribute electricity in rural and remote areas, which would play an important role in increasing the infrastructural development in these areas as well as increasing consumption while protecting environment. This is particularly important since the level of poverty in the areas with rich wind and solar radiation is rather high.

In the following, an overview of the two main categories of supporting instruments for the introduction of renewable electricity generation and a comparison of both is given.

## **2.2. Feed-in tariff systems**

Various mechanisms based on fixed feed-in tariffs (FITs) have been widely adopted throughout Europe. The scheme consists of two parts: On the one hand it ensures a purchase obligation by utilities (supply companies or grid system operators) and on the other hand it sets the price to be paid for renewable electricity per kWh generated by renewable power plants.

The main determinant of a successful feed-in model is the level of the tariff, which is regulated by the government. In addition to the level of the tariff, the guaranteed duration of the purchase obligation represents a further important parameter for assessing the actual financial incentive provided to investors.

Moreover the payment mechanism has to be supplemented by adequate grid connection conditions and a well a functional planning framework. Good planning and grid connection frameworks are a precondition for any mechanism to be successful.

There are several design options for feed-in type supporting schemes:

- Fixed feed-in tariff system versus fixed premium systems: Fixed FITs provides total payments per kWh, while the latter only fixes a premium to be added to the electricity price
- Base calculations to fix the level of support: FITs can be calculated according to the „avoided costs” of conventional power or the FITs can be linked to the average price

of electricity in order to ensure the competition between conventional and renewable technologies

- Technology-specific support: differentiation between different technologies is common. Less mature technologies receive generally higher levels of support. The level of support is usually declining over time.
- Different level of support according to location: considering the resource availability and the different generation costs
- Time period of FIT: The time of renewable electricity generation can be considered to differentiate support (within a day, year or season)
- Frequency for adjusting the FIT: tariffs can be fixed annually or for longer periods
- Minimum period for guaranteed payments of the feed-in tariff: payment periods may be guaranteed for a shorter or longer period
- Actors paying for the FIT: the costs of the system can be financed by final consumers and or by tax payers
- FIT paid to new capacity installations only or to existing capacity as well (Río, Gual, 2007).

The purchase obligation provides clear and transparent requirements for supported technologies, electricity prices and quantities; it sets the legal framework for electricity market actors.

The main advantage of a FIT is its flexible structure, which enables technology-specific support. In addition, FITs often encourage a better planning for investors, since they can decrease investment risk. In principle, the level of the tariff for new plants can be changed at any time or removed by repealing the law (Gan et al. 2007).

### ***2.3. Quota system and tradable green certificates***

The primary characteristic of a quota-based system is to gain a particular quantity of national output from renewable energy sources. Policy makers determine the particular amount of the minimal share of renewable electricity. This support scheme consists of two parts:

- On one hand, market participants are required to have a certain share of their energy production or consumption coming from renewable sources.. This is called quota obligation.
- On the other hand, renewable electricity producers receive Green Certificates for the electricity they produce.

Market participants can meet their quota obligations by either increasing their installed renewable capacity or by purchasing Green Certificates. These certificates can be traded in a separate market, which can help market participants fulfil their renewable quota obligations. The general principle of the quota system encourages actors with the lowest marginal costs to increase their installation of renewable capacity, while actors with higher marginal costs purchase Green Certificates to meet their own quota obligations. In theory, both the FIT and quota based systems operate on this same basic principle of cost minimization, however, experience has shown that the two systems differ in terms of efficiency and effectiveness; these differences will be discussed in section 2.4. In terms of the practical operation of quota systems, electricity from renewable sources will ordinarily be



purchased on the power market and electricity producers will receive revenue for the sale. Furthermore, renewable electricity producers receive Green Certificates from the State that can be sold in a separate market to provide extra revenue. This means that renewable electricity producers receive revenue both from both the sale of the electricity and Green Certificates. If a certificate market works effectively, the price will reflect the difference between the market price of electricity and the generation costs of new renewable generating capacity. The value of a certificate represents the additional cost of producing renewable electricity compared to conventional sources.

The renewable quota obligation should increase over time in order to stimulate investments in renewable power generation. Failure to comply with the quota obligation must lead to a sufficient penalty. If there is lack of legal and financial consequences or the severity of the penalty is not stipulating, market participants will not fulfil their obligations.

The system is designed to promote investments in the least-cost renewable electricity sources, and to introduce competition between different renewable energy technologies without differentiation.

Daily price changes in the certificate market make quota obligations more risky for renewable energy investors. Therefore this support scheme is less suitable for immature technologies and market establishment (Gan et al. 2007; Ragwitz, 2007).

## **2.4. Comparison of feed-in and quota systems**

There is still discussion going on about which general support system – quota or minimum price – fosters renewable energies best and at the lowest cost, or with the highest economic efficiency.

In early studies researchers assumed that the quantity-based systems like quota obligations would have a better performance than price based systems in terms of economic efficiency. However, practical experience has not confirmed the theoretical models, and as more empirical knowledge was gained, it was increasingly realised that there are some important deviations between theory and practice.

In terms of achieving increasing renewable capacity at the lowest cost, it was seen that quota systems did not necessarily cut electricity prices consumers had to pay for the renewable electricity generated under the scheme. This can be seen even in early market phases as in Europe in the first half of this decade. E.g. in 2003 customers in the quota countries UK and Italy paid an average of 9.6 and 13.0 euro cents per kWh respectively for wind power – significantly more than the 6.4 cents in Greece or Spain, where feed-in systems were enacted (see Figure 1). This is independent from the natural wind energy resources of the countries – both UK and Italy are endowed with very good and large wind regimes. This is especially interesting as the UK has the most favourable wind conditions of all European countries (Grotz, Fouquet, 2005).

A study by the European Commission (2005) separately analysed the support schemes introduced for different renewable technologies. It concluded that the most effective systems for wind energy are currently the feed-in tariff systems in Germany, Spain and in Denmark. In these cases, the price-based systems were mainly responsible for the additional installed renewable energy capacity. Additionally, it has been shown that minimum price systems are especially beneficial to small projects and SME (small and medium companies); it has been mainly minimum price systems that have also encouraged the development of local manufacturing industries. On the other hand, despite the implementation of a variety of quota

systems designs in various countries, none of these countries have developed large, independent industrial manufacturing sectors for renewable equipment and parts.

Comparison of prices for wind-generated electricity per kilowatt in selected countries in 2003

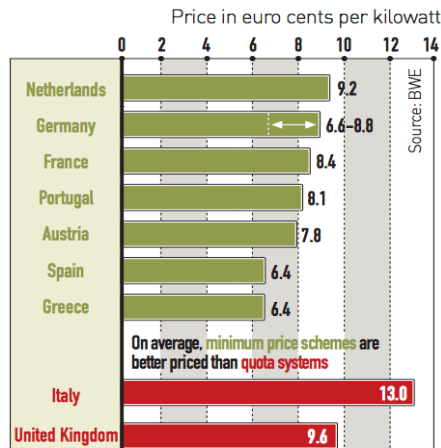


Figure 1. Comparison of prices for wind-generated electricity per kilowatt in feed-in and quota systems in various countries (Grotz, Fouquet, 2005)

Empirically, minimum-price systems have been more successful in advancing the development and use of renewable energy technologies than quota systems (see Figure 2). The attempts to explain the success of the feed-in tariffs underline the fact that feed-in tariffs provide lower investor risk compared to other support schemes (Grotz, Fouquet, 2005). Apart from the efficiency and effectiveness of support policies, a long-term and stable policy environment is essential for the success of developing renewable energy markets. In other words, the way in which a country applies any given policy has a huge impact on its perceived success. For instance, a stable and supportive policy framework for renewable energy has been put in place in Germany and other European countries alongside the feed-in tariffs schemes; this step has contributed a perceived success of the feed-in mechanism (Bürer, Wüstenhagen, 2009).

Countries with minimum price schemes and quota systems in 2004

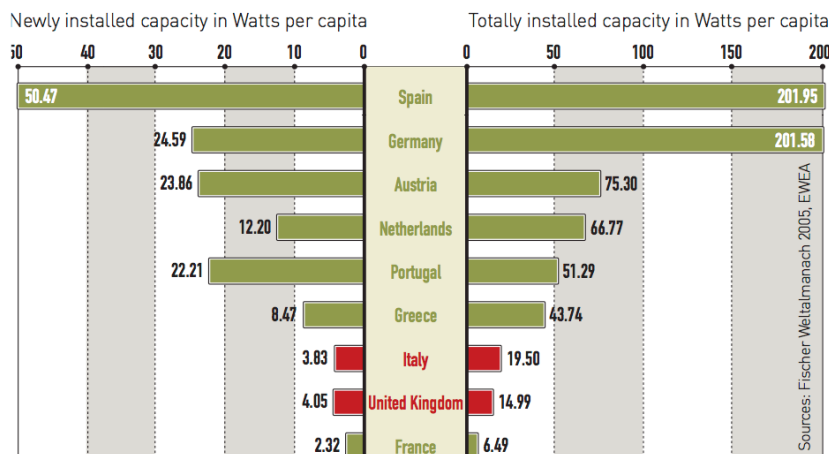


Figure 2: Installed capacities in countries with feed-in and quota systems, 2004. (Grotz, Fouquet, 2005)

### 3. International Experiences from developing countries

#### 3.1. Successful example: India

India is one of the leading non-industrialised countries in terms of energy and environmental legislation. The following sections respectively outline Indian policy and analyse why it is attractive for investors, how it ensures that India does not incur excessive costs, and what Iran could learn from this example.

##### 3.1.1. India's renewable energy policy

The first reforms to make the Indian energy sector more favourable to renewable energies were undertaken in 2003 and 2006 with the *Electricity Act* and the *National Tariff Policy* (Pew Center, 2008). These laws oblige the *Central Electricity Regulatory Commission (CERC)* to supply a certain share of total electricity from renewable sources and to buy the required amounts from suppliers (ibid.). This Renewable Purchase Obligation has been set at 5% for the year 2010, and will grow by one percentage point a year (CERC, 2009). *CERC* is also responsible for setting the feed-in tariffs (Gipe, 2009). The organisation has specified that all renewable feed-in tariffs will be designed in the form of preferential tariffs for the time span of debt repayment that provide for an appropriate internal rate of return on the investments (ibid.). Tariffs are calculated before tax and should grant a normative return on equity of 19% for the first 10 years, and 24% after that (ibid.). Further, the discount rate on which the premiums will be based is the average weighted costs of capital, and the life expectancy of each technology will be taken into account (ibid.). For wind-generated power, the feed-in tariffs also depend on the wind intensity at the respective sites (ibid.). Four bands of wind power density have been designed in order to specify the Capacity Factors (ibid.):

- 200-250 W/m<sup>2</sup>: 20%
- 250-300 W/m<sup>2</sup>: 23%
- 300-400 W/m<sup>2</sup>: 27%
- >400 W/m<sup>2</sup>: 30%

The premiums will be paid for 25 years for PV and CSP projects, for 35 years for small-scale hydropower (< 3 MW) and for 13 years for all other technologies (ibid.). Tariffs will first be reviewed after three years, except for PV (after one year) (ibid.).

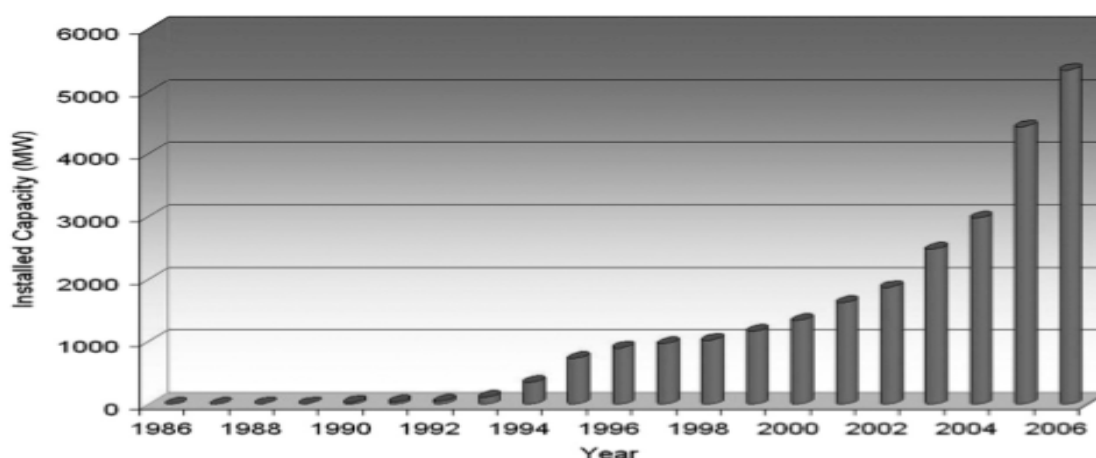
Recently, the Indian government has placed particular emphasis on solar power. In 2008, the government introduced the first *National Action Plan on Climate Change (NAPCC)*, which outlined eight national missions in different core areas (Pew Center, 2008). Among them is the *Jawaharlal Nehru National Solar Mission*, which was devised to run in three phases until 2022. Its aim is to position India as a global leader in the solar energy domain and to set up the necessary political framework (MNRE, 2010). Table 2 displays the target capacities for solar energy.

Application segment	Phase I (2010-13)	Phase II (2013-17)	Phase III (2017-22)
Solar collectors	7 million m <sup>2</sup>	15 million m <sup>2</sup>	20 million m <sup>2</sup>
Off-grid solar	200 MW	1,000 MW	2,000 MW
On-grid solar	1,000-2,000 MW	4,000-10,000 MW	20,000 MW

**Table 2. Target capacities for solar energy (MNRE, 2010).**

In order to meet these targets, the government introduced a special *Renewable Purchase Obligation* for power utilities, with a given share for solar electricity that will be increased over time (from 0.25% in phase 1 to 3% in phase 3), while the feed-in tariff for solar power is scheduled to decline (MNRE, 2010). Tariffs have been set at Rs. 18.44 /kWh for PV and at 13.45 /kWh for CSP and are guaranteed for 25 years (Appleyard, 2010). Concerning the legal framework, sector-specific regulations for solar power are to be set up in the long run. In the short run, however, in order to enable a quick launching of the *National Solar Mission*, existing legislation – notably the *Electricity Act 2003* – will be amended as required. Moreover, the mission document suggests the creation of a Renewable Energy Certificate system so that utilities can trade off their renewables surpluses and needs. Fiscal incentives are envisioned for specific capital equipment, critical materials, components and project imports. Further, the government intends to promote domestic manufacturing capacities, R&D and demonstration projects. (MNRE, 2010)

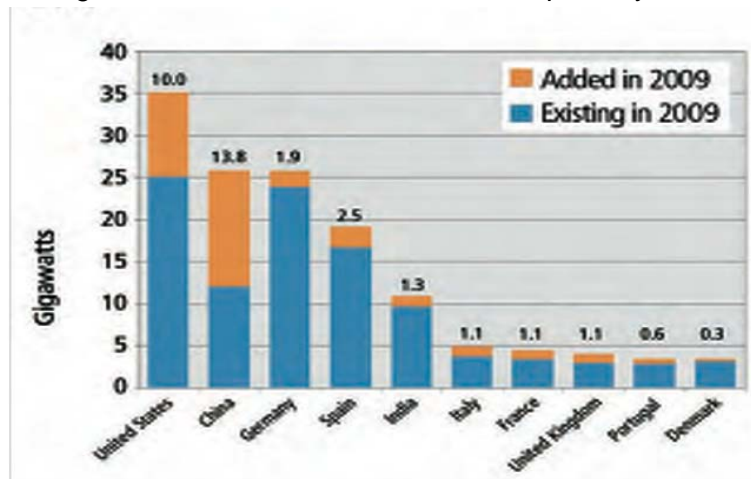
The development of wind energy in India began in the 1990’s, after the announcement of the private power policy and has significantly increased in the last few years. India’s wind power potential has been assessed at 45.000 MW. At first wind farms were installed in the coastal areas of Tamilnadu, Gujarat, Maharasta and Orrisa. Now wind farms have been installed in more then nine states of India. The growth of wind power in India is shown in Figure 3.



**Figure 3 Growth of wind power in India. (M. Carolin Mabel , E. Fernandez)**

In 2009 India was raking 5<sup>th</sup> in the world in installed wind power capacity with a total capacity of 10,925 MW (See Figure 4Fehler! Verweisquelle konnte nicht gefunden werden.). India

is also one of the leading countries in percentage increase of installation capacity with an average annual increase of 35.4% for the past 5 years.



**Figure 4 Current position of the Indian wind energy sector (Renewable Energy Policy Network for the 21st Century, Global Status Report)**

While India had to depend on imported turbines in the 1990's, the local manufacturing capacity has improved remarkably in the last 15 years. Suzlon Energy is an Indian owned wind turbine manufacturer. It is the best example for the development of the wind energy industry in India. Suzlon Energy is one of the leading wind turbine producers with manufacturing sites in India as well as in China, Germany and Belgium. In terms of market share, Suzlon is the largest wind turbine manufacturer in Asia and the 5<sup>th</sup> in the world.

### **3.1.2. How does India ensure that this is attractive for investors?**

The criterion of success for any feed-in tariff system is whether or not investors consider it profitable. Hence, it is crucial to understand how one can assess whether a renewable support scheme fulfils this condition.

The journal *Energy Policy* published a case study conducted by Purohit and Purohit (2010), in which they evaluate if investments in CSP generation plants would be financially attractive in India. Using solar radiation data provided by the *Indian Meteorological Department* for fifty representative sites in India, they evaluated the financial feasibility for two types of CSP plants modelled on two existing generation units in Spain – the 50 MW parabolic trough plant ANDASOL-1 and the 11 MW power tower PS-10. Their calculations show that similar plants would cause electricity costs ranging between Rs. 9.23 and 28.42 1/kWh for ANDASOL-1 and between Rs. 8.75 and 27.04 1/kWh for PS-10 at the selected fifty different sites. Assuming a feed-in tariff between Rs. 10 and 13 per kWh, they are able to locate where in India investment in CSP would be profitable. Expected cost reductions between 20 and 30% for parabolic trough systems, and between 15 and 30% for power towers by 2020 would make some more locations eligible for investment. The same effect is achieved by accounting for possible CDM benefits. Calculating with a baseline of 800 to 850 g of CO<sub>2</sub> emissions per kWh, and a CER (Certified Emission Reduction) price of 15 Euro, electricity costs are reduced to Rs. 8.56-27.64 /kWh for the ANDASOL-1 model, and to Rs. 7.97-26.26 /kWh for PS-10. Hence, there is substantial potential for financially attractive investment in CSP in India, especially considering that with Rs. 13.45 /kWh, current feed-in tariffs for CSP are higher than assumed in the case study.

### **3.1.3. How does India ensure that it does not incur excessive costs?**

Yet, it is not enough for the remuneration scheme to be attractive for investors; it also has to be financially feasible for the state budget.

The Indian tariff system is based on some general considerations of the *Ministry for New and Renewable Energies*. The aim of the *Solar Mission* is to cause costs for solar technologies to decline due to economies of scale. Current electricity prices for coal generation, which accounts for more than half the electricity produced in India, are close to Rs. 7 /kWh for base load, and Rs. 8.50 for peak load, with costs for diesel-generated electricity used in times of shortages at Rs. 15. Costs for coal-generated electricity are expected to rise as India starts importing coal, and the ministry assumes cost parity with solar-generated electricity to occur in 2022. These considerations show that the government expects to be able to provide investors with profitable tariffs without imposing an additional burden on its economy.

According to the *Ministry for New and Renewable Energies*, the *National Solar Mission* has been designed to take into account financial constraints. Funding is to be provided by two sources, the national budget and international funds under the UNFCCC framework. The government is already working on a scheme intended to enable quick investments while limiting costs for the government. The national mission schedules five evaluations of the *Solar Mission* until 2022, notably to protect the government from having to subsidise its solar plan. Thus, concrete financing needs for phase two of the plan are, for instance, to be devised in 2012. Feed-in tariffs for solar power are to be reviewed annually, accounting for current costs and technology trends. Further, one possibility to soothe financing pressures for the utilities, which are obliged to purchase renewable electricity, is to bundle solar power with unallocated electricity from less expensive plants and to sell this mix to utilities at the standard price set by the regulating agency. (MNRE, 2010)

In sum, close market monitoring, regular evaluations and quick adjustments of the tariff-policy can ensure that the financial burden of a remuneration scheme does not exceed a country's capacity.

### **3.1.4. What can Iran learn from this example?**

The Indian feed-in tariff system provides security for investors because it guarantees a fixed price per kWh and obliges retailers to buy solar-generated electricity. Especially convenient for investors is that the Indian price calculations are based on the real cost of investments and include a profit margin. The differentiation according to technologies, and even according to wind intensity testifies to the thoroughness with which the scheme has been elaborated. Regular revision of tariffs ensures their appropriateness and safeguards the state from excessive expenditure.

The techno-economic assessment of Purohit and Purohit (2010) shows how a country can determine financially attractive yet feasible feed-in tariffs. The rigorous methodology and investor-based approach of the case study lend themselves to similar calculations for different locations in Iran. In this context, it is important to have reliable, detailed potential data covering all climatic regions of the country, and to know specific investment costs like the discount rate. Thus, it could be possible to design feed-in tariffs that are adjusted to local conditions in the different countries.

## 3.2. Unsuccessful Example - Algeria

An example of a country from the broader Middle Eastern region that has introduced a feed-in tariff for electricity generated from renewable sources is Algeria. The following sections respectively describe and assess the Algerian legislative framework based on the project results of Wuppertal Institute, Adelphi Consult (2009) and Wuppertal Institute, CREAD, (2010).

### 3.2.1. Description of the Algerian incentive scheme for renewable energies

In Algeria, legislation in favour of renewable energies started in 2002, with the *Law on electricity and on gas distribution via pipelines (Law n°02-01)*. This law prepared the grounds for comprehensive liberalisation reforms of the Algerian electricity sector and laid out a national programme for the promotion of renewable energies. Thus, among other innovations, the law stipulates that anyone is allowed to construct power generation units. However, the newly established regulatory commission *CREG (Commission de regulation de l'électricité et du gaz)* needs to approve any new installation that feeds electricity into the national grid and exceeds a capacity of 25 MW. Similarly, *CREG* is responsible for granting concessions for the transmission of electricity via the national grid, which remains a monopoly even under the new law. The law further envisages the creation of a system operator for electricity distribution and of a market regulator for the electricity market, but these have yet to be introduced.

Further progress in the promotion of renewable energies was made in 2004, with decree n°04-92 that set up the first precisely defined feed-in tariff system for renewable electricity in Africa. The scheme details the size of the premium to be paid for each type of renewable energy in addition to the standard market price. It includes special rates for hybrid plants (gas and solar), with the premium depending on the share of solar in total electricity generation.

The provided bonuses are:

Wind electricity	300 %
Solar electricity (PV or CSP)	300 %
CSP with gas co-firing:	
Solar contribution of 20-25 %	180 %
Solar contribution of 15-20 %	160 %
Solar contribution of 10-15 %	140 %
Solar contribution of 5-10 %	100 %
Solar contribution of 0-5 %	0 %
Hydroelectricity	100 %
Cogeneration plants	160 %
Waste incineration plants	200 %

Electricity prices are heavily subsidised in Algeria; hence, the devised remuneration scheme is not profitable for investors. On a case-to-case basis, some investors have negotiated special remuneration tariffs for individual investment projects. This has allowed for the realisation of some renewable energy ventures, the biggest one being a hybrid plant (solar

energy supplementing a gas-fired combined cycle process) at Hassi R'mel, which was constructed by the *NEAL* consortium, a semi-public joint venture.

2004 saw some further development in the domain of renewable energies legislation, with the *Law on the promotion of renewable energies in the context of sustainable development (Law n°04-09)*. This law introduced the *National Programme for the Promotion of Renewable Energy*, with elements like public sensitisation campaigns and regular assessments of the beneficial effects of renewable energies. It also stipulated the introduction of a renewable certificate system, and the creation of a monitoring body (the *Observatoire national de promotion des énergies renouvelables*), which have not yet been achieved.

### **3.2.2. Evaluation of the Algerian incentive scheme for renewable energies**

In Algeria, one notices a disparity between the success of public renewable energy programmes and the creation of incentives for private investment. While programmes for the installation of solar water heaters in households and for rural and desert electrification have yielded considerable successes, the above-mentioned frameworks, intended to incentivise private ventures, have proven flawed.

Shortcoming of the laws and decrees are:

- New power plants for feed-in into the national grid that are bigger than 25 MW need to be approved by *CREG*.
- Electricity producers are entitled to sell either their whole production or only surpluses to the national utility Sonelgaz. Due to its monopolistic position, Sonelgaz is advantaged in negotiations.
- The subsidised electricity base price is so low that the premiums paid for renewable energies are ineffective. A realistic profitable fixed tariff (per kWh) would grant more security than the premium scheme.
- The system operator for electricity distribution and the market regulator for the electricity market envisaged by the 2002 law as well as the *National Observatory for the Promotion of Renewable Energies* and the certificate system stipulated by the 2004 law have not yet been introduced. This means that the legal framework of the electricity market is not complete.

Overall, the current Algerian framework for renewable energies lacks financial and legal security for investors.

### **3.2.3. What can other developing countries learn from this example?**

It is of utmost importance to create financial incentives and legal security for investors. Therefore, firstly, feed-in tariffs have to be high enough to make investments attractive. Hence, actual investment and generation costs need to be considered when fixing the premiums or the feed-in tariffs. Specifying a time span for which the remuneration scheme is guaranteed creates additional security. Secondly, the purchase obligation for established electricity providers needs to be very clear and valid for the whole amount of renewable energies produced. This includes the duty to provide sufficient grid capacity for the integration of additional electricity from renewable sources.



## 4. Iranian Development and Situation

### 4.1. Rationales for Renewable Energy Investment in Iran

Investment in renewable energies in an energy-rich country may not sound like an optimal economic decision, as the country can capitalize on its vast conventional energy resources to develop the economy. In addition, the renewable energy technologies are still in their infancy stage, and therefore in some cases expensive and unaffordable in developing countries. Notwithstanding the facts above, developing countries including energy rich countries will likely benefit from investing in the renewable technologies. The rationales for investing renewable energy programs can be summarized as follows.

1. Demand for energy in Iran as a developing country is rapidly rising. The energy scenario study by IEA-WI (2009) shows that under the BAU scenario, the total demand for energy in Iran will almost double by 2030. The increasing trend of domestic demand for fossil fuel will lead to an exhaustion of conventional energy sources, particularly oil, in a couple of decades, turning Iran from an oil exporting to an oil importing country. Therefore, although energy security may not be an urgent problem for Iran, it will be soon.
2. There is a long-term economic benefit in investing in the renewable energy projects in Iran. Table 3 compares the input costs of conventional power plants versus the renewable energy power plants. The main benefit arises from the fact that free inputs such as solar radiation or wind will substitute oil and natural gas, whose world market prices are positive and rising. Power plants using renewable energies, in comparison with those using conventional oil or natural gas, will require higher capital costs, but are less labour intensive. The cost of capital will also decline as the technology is rapidly improving. Therefore, in total, it pays to construct new renewable energy based power plants and use the savings for investment in R&D for renewable energy technologies.

Power Plant Type	Inputs			
	Fuel	Capital	Labour	Technology
conventional	+		+	
Renewable energy		+		+

“+” sign shows relatively higher intensity.

**Table 3: Cost Structure in Conventional Power Plants versus Renewable Energy Power Plants**

3. The application of renewable energy will decrease emissions significantly. This is particularly important for Iran as the country is rapidly approaching industrialization stage with increasing demand for energy and rising water and air pollution. As IEA-WI (2009) shows the level of CO<sub>2</sub> emission and other pollutants in BAU scenario will double in Iran by 2030, but it will reduce by 45 percent under the combined efficiency and renewable energy scenarios. Reducing emission will decrease direct costs on measures to reduce pollution and to protect environment as well as indirect external costs such health care costs.

4. Renewable energy technologies are diverse but growing fast. The scientific research is at forefront of research agenda in universities and research institutes across the developed nations. The outcome of these researches will help bring down the cost of capital and equipment and increase efficiency, particularly in wind and solar energies technologies. Some developing countries such as China and Iran have already started producing some parts of the wind energy equipment, like blades and gear boxes, but producing more efficient parts and more importantly engines or solar cells are critical and requires high skilled labour. Investing in renewable energies will encourage an investment in human capital and in learning know-how. This is particularly important for Iran as the country has a relatively young population structure with high demand for higher education and a large supply of labour.

#### **4.2. Renewable Energy Development Objectives**

Iran intends to access the technologies pertaining the production and use of renewable energy resources in order to align itself with sustainable development objectives. New studies reveal that with the development of renewable energy resources, the country would be able to generate as much as 2,000 MW electricity by the end of the Fifth Four Year Development Plan (2010-2015). According to the objectives set forth in the 20-Year Outlook, Iran should become a regional power in terms of production and use of renewable energy resources by 2025. The objectives envisaged in the plan are as follows:

- Electricity generated from renewable energy sources should account for 10 percent of the total electricity generated in the country
- Security of the country's energy network should be assured through diversifying energy resources in the energy basket
- The environmental conservation should be promoted through reducing ecological pollution
- Policy-making strategies in renewable energy resources should be improved
- The country's capabilities in the field of renewable energy resources should be optimized
- More financial supports should be provided for research, development and creating technical knowledge in order to improve competency of renewable energy sources with other sources of energy

#### **4.3. Renewable Energy Potentials**

The share of renewable energy in producing electricity is currently about 3 percent, but has a potential to increase to 38 percent in 2030. The share can even go higher to 57 percent if energy is used more efficiently in all sectors which will reduce demand for electricity (IEA-WA, 2009).

According to Renewable Energy Headquarters' report, the following targets for using renewable energy sources in Iran are proposed.

- Wind: 6500 MW
- Hydro: 90 MW in 15 years

- Solar and PV: 5 MW in independent power generating plants and 30 MW in power generating plants connected to network
- 10,000 solar water heaters are produced and installed
- One power generating plant with 100 MW capacity
- More than 2 MW PV electricity is generated
- Biomass: 137 mbo
- Geothermal: 200 MW in 10 years

The Iranian Energy Association and the Wuppertal Institute for Climate, Environment, and Energy have recently studied the potentials for renewable energy development in Iran using a scenario analysis. It is assumed that the nuclear plants will generate the base load with 1000 MW capacity in 2009 and the thermal plants along with renewable sources will generate the rest. Based on the Ministry of Energy plan, the new thermal plants will be combined cycle and the main renewable sources hydro and wind power plants. Installed hydro capacity will be more than 7000 MW capacity in 2011 and 8500 MW by 2030. Wind power capacity will increase from 37 MW in 2005 to 1187 MW in 2030. Small hydro, solar thermal, geothermal, and biomass plants will generate 720 MW, 1 MW, 55 MW, and 5 MW, respectively. A pump storage plant in Siah Bisheh will be installed in 2010 with a power of 1000 MW. A summary of the business as usual (BAU) and High-Renewable scenarios for the renewable energy development is presented in Table 4. Overall, given the total electricity generation in 2030, the share of renewable sources in producing electricity will rise from about 3 percent under the BAU scenario to 38 percent under the High-Renewable scenario. The main source of renewable energy growth will be solar followed by geothermal and wind power. The details of developments in each type of renewable energy sources are as follows.

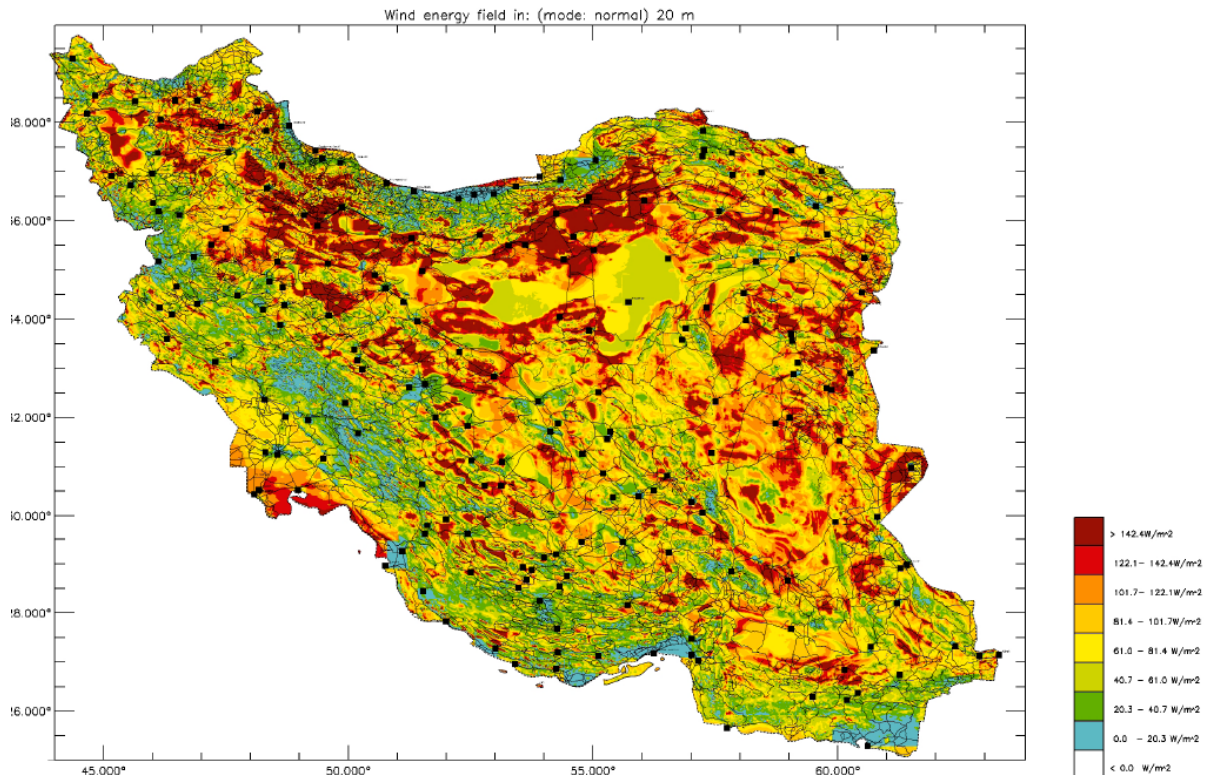
	2005	2030	
		BAU	High Renewable
Total Electricity Generation (million kWh)	186,537	346,375	346,375
Renewable Sources	4,720	10,111	
Hydro power	4,500	7,030	17300
Wind power	220	2,730	22000
Photovoltaic	0	7	7
Geothermal	0	303	5250
Solar thermal power	0	4	94000
Biomass	0	18	18
Total	4,720	10,111	138,575
RE/Total Electricity Generation (%)	3	3	38

Source: Tavanir and authors' estimation, Energy Scenarios Study in Iran, IEA and WI (2009)

**Table 4: Electricity Generation by Renewable and Non Renewable Sources (GWh)- BAU Scenario (2005-2030)**

### 4.3.1. Wind power

There exist very different estimates of wind power potential in Iran; estimates from the World Bank start at 6500 MW, whereas SUNA places potential between 12000-16000 MW (CEERS et al. 2006). Assuming 2000 full load hours, the latter estimate leads to a potential generation of 32 TWh/a electricity. The forthcoming wind atlas provides more detailed data. Given the wide range of wind power potential estimates in different studies, we take the estimate closer to the international studies including the study by a German company in Khusistan (Hagenkort, 2004, Kipke, 2004), and assume that wind power has a potential to generate 22 TWh/a electricity by 2030.



**Figure 5: Iran Renewable Energy Organization (SUNA)<sup>2</sup>**

The first industrial application of wind power in Iran occurred in 1995. Two wind turbines with the capacity of 500 kW were purchased and installed in the province Gilan (North of Iran). Currently Iran has five wind farms with a total capacity of 128 MW. The wind farms are located in two provinces: Gilan (North) and Khorasan (Northeast).

#### *Wind farms in province Gilan:*

The province Gilan is located in the North of Iran and South of the Caspian see. There are two areas certified for having a potential for wind power use: Manjil and Rudbar. Those areas are located in the so called "Manjil wind channel" with an average annual wind speed of 7 to 11 m/sec. In Manjil a wind farm is installed with a total capacity of 101.68 MW.

#### *Wind farms in province Khorasan:*

This province is located in the North-East of Iran. The potential area for using wind power is at the mountain range of Binalood near the city Naishabur. In this area a wind farm is in operation with a total capacity of 28 MW.

<sup>2</sup> <http://www.suna.org.ir/ationoffice-windenergyoffice-windatlasmap-fa.html>

#### *Production and construction of wind turbines:*

The first wind farms in Iran have been erected in cooperation with foreign companies. Thereby Iran has gained the knowledge to design wind farms, including site selection, layout of the turbines, mechanical and electrical design and installation of wind turbines independently.

After the first imports of wind turbines from foreign companies, the Iranian government decided to invest in production of wind turbines in Iran. As a result Saba Niroo was established as the first and only manufacturer of wind turbines in Iran and in the Middle East in 2000. Saba Niroo presents its products under the license and supervision of Vestas Wind System. The Iranian manufacturer produces turbines with a capacity of 300-660 kW.

After the introduction of the Iranian feed-in tariff system, private investments become more attractive in wind energy sector. 20 wind farms of private investors have already received licences with a total capacity of 712 MW. These investors are facing problems to purchase wind turbines with higher capacity. At this time Saba Niroo is not able to provide turbines with a capacity of more than 660 kW (Rasuli Hamed, 2010).

#### **4.3.2. Biomass**

The DLR (2005) lists a biomass potential of 24 TWh/a electricity, but this figure includes municipal waste. There are different estimations regarding the biomass energy sources in Iran and without a rigorous study it is hard to rely on them. IEA-WI (2009) estimates 0.018 TWh/a electricity generation by biomass in 2030.

#### **4.3.3. Geothermal**

Geothermal primary energy sources are relatively well investigated in Iran, but there is still a lack of knowledge on economic and technical potentials. Talebi (2004) from SANA estimates the country-wide geothermal electricity potential to be in the range of 5000 MW to 6000 MW<sub>el</sub>. As geothermal energy can be used for base load electricity on a 24/7 basis, full load hours (FLH) are high. Assuming 7500 FLH, about 37 – 45 TWh electricity could be produced per year. However, since geothermal hot spots are far from inhabited areas, heat cannot be used. Therefore only the electrical option remains for geothermal energy utilisation.

In total, there are 14 promising regions for geothermal development in Iran, which can be divided into three categories (Talebi 2004, Fotouhi 1994):

Category 1- Sabalan/Meshkin-Shahr: This area has been explored in detail; geothermal potential has been investigated in-depth and temperatures are well known. Iran's first geothermal power plant is being built in this area.

Category 2- Khoy-Maku, Sahand, Damavand: These regions were identified as potential geothermal sites in the 1970s. They have been explored relatively well and the details of their energy contents have already been estimated.

Category 3- Takab, Ramsar, Isfahan, Khur, Ferdows, Nayband, Bushehr, Lar, Bandar Abbas, Taftan-Bazman: These areas have been identified as potential geothermal regions, but detailed assessments have not yet taken place.

The data sources in Table 5 give details on the energy contents of Iran's geothermal regions.

Location	Energy Potential	Note
Sabalan*	$32 \cdot 10^{18}$ J - $48 \cdot 10^{18}$ J	
Meshkin-Shahr project	250 MWe	Project budget: \$US 250 million
Khoy-Maku**	$30 \cdot 10^{18}$ – $40 \cdot 10^{18}$ J	Surface temperatures between 25 and 63 °C

\*Fotouhi 1995, 1994, Fotouhi/Noorollahi 2000

\*\*Noorollahi 2004

#### **Table 5: Geothermal Potentials in Iran**

It is expected that by 2030, geothermal sources will be able to produce 5.25 TWh/a electricity. The utilised potential will remain far behind the maximum potential, due to the relative short timeframe to 2030.

#### **4.3.4. Solar irradiation**

Solar irradiation is very high in Iran and the sunny hours that could be utilized are about 2800 hours per year (Atabi, 2004). DLR (2005) assesses a direct normal irradiance of 2200 kWh/m<sup>2</sup>/a. This study estimated the total *economic* potential for the use of concentrating solar power plant (CSP) via satellite imaging. It analyzed the relevant topographic aspects of different areas in the country including water surfaces, and high inclinations. One can also estimate the total area that could be used for the erection of other solar power solutions such as photovoltaic power. In general, utilisable surfaces in Iran are so large that they will not be a limiting factor for solar energy utilisation.

Samimi (1994)'s country-wide analysis of irradiation concluded that on 80 percent of Iran's territory solar irradiation would be between 1640 and 1970 kWh/m<sup>2</sup>/a. The highest values are reached in the central-Iranian region. Geyer (1997) provided detailed measurements of solar intensities in selected sites. He presented a maximum direct normal insolation in Shiraz of about 2580 kWh/m<sup>2</sup>/a. Data for Yazd are of particular interest, as tender documents for a solar thermal power plant in the area were prepared. According to IPDC (2001) solar insolation in Yazd is in the range of 2500 kWh/m<sup>2</sup>/a. In the scenario analysis by IEA-WI (2009), based on the assumptions on the capacity installation rate and the full load hours, it is estimated that 94 TWh/a electricity will be produced by CSP and 0.007 TWh/a by photovoltaic generation.

#### **4.3.5. Hydropower**

Hydropower produces less than 10 TWh/a electricity and therefore its contribution to energy production is not significant in Iran. However, there are plans to increase hydropower's share in the electricity mix. The World Energy Council (WEC) and DLR estimate Iran's hydropower potential to be 48 TWh/a (DLR 2005, WEC 2001), and the IEA-WI (2009) estimates that large hydropower will contribute to electricity generation by producing 17.3 TWh/a.

Table 6 summarizes the renewable electricity performance indicators estimated by DLR (2005). They define the representative average renewable electricity yield of a typical facility in Iran. Table 7 shows the economical renewable electricity supply side potentials for Iran (DLR, 2005).

Energy sources	Measure	Basic data on energy potential	Remarks
Hydro	Full Load Hours per year (h/y)	1351	Well documented resource taken from literature
Geo	Temperature at 5000m Depth (Celsius)	295	From 5000m temperature map considering areas with T>180 C as economic
Bio	Full Load Hours Per Year (h/y)	3500	Agricultural (bagasse) and municipal waste and renewable solid biomass
CSP	Direct Normal Irradiance (kWh/m <sup>2</sup> /y)	2200	From DNI and CSP site mapping taking sites with DNI>2000 kWh/m <sup>2</sup> /y as economic
Wind	Full Load Hours Per Year (h/y)	1176	From wind speed and site mapping taking sites with a yield>14 GWh/y and from literature (EU)
PV	Global Horizontal Irradiance (kWh/m <sup>2</sup> /y)	2010	
	Full Load Hours Per Year (h/y)	4000	

**Table 6: Basic data on renewable energy potentials in Iran; Source: DLR (2005)**

	Hydro	Geo	Bio	CSP	Wind	PV
Electricity Supply	48	11.3	23.7	20.000	8	16

**Table 7: Summary of Economic Renewable Electricity Supply Potentials in Iran, TWh/y Source: DLR (2005)**

#### **4.4. Renewable Energy Organizations**

There are a number different organizations dealing with renewable energy development in Iran. Recently, the Iranian Deputy President for Scientific and Technology Affairs set up the 'Headquarters for Development of Renewable Energies' to coordinate all activities concerning renewable energies. Public organizations and ministries involved with the Iranian renewable energy sector include:

1. Oil Industry Research Academy; Ministry of Oil
2. Renewable Energy Organization of Iran (SANA); Ministry of Energy
3. Science and Industry Research Institute; Ministry of Science, Research, and Technology
4. Environmental Protection Organization, Vice President
5. Iranian Fuel Conservation Organization – IFCO; Ministry of Oil

The Oil Industry Research Academy has been chosen as the secretariat for the headquarter committee and the following seven sub-committees have also been established:

1. Planning and policy making
2. Hydro
3. Wind and wave energy
4. Hydrogen
5. Solar energy
6. Biomass
7. Geothermal

The Oil Industry Research Academy, which was established in 1960, conducts research on oil and its derivatives, but has recently engaged in areas such as fuel quality, alternative fuels and additives, energy consumption optimization, waste and pollution reduction. The academy's main research area is now renewable energies, particularly hydrogen.

The Renewable Energy Organization of Iran (SUNA) was set up in 1995 aiming to develop applications of the energy generated from renewable energy resources. SANA's main objectives are stabilization and diversification of energy resources by extending existing capacities and reducing the long-term costs of energy generation and protecting the environment. In order to achieve its mission, SUNA implements the following principles:

- Active participation in drawing up the 'National Energy Plan' and other strategies concerning renewable energy sources in the country
- Active participation in creation and management of guaranteed markets for the producers of renewable energy sources
- Conducting feasibility studies for various types of renewable energy sources
- Creating communication between Iranian and international experts and organizations active in the fields of renewable energy sources
- Identifying, attracting and channelling international sources in Iran's renewable energy sector
- Drawing up new strategies to develop technologies relating to renewable energy sources and supporting research centres active in the related fields
- Monitoring the latest developments in the field of renewable energy sources and communicating these findings with the research centres
- Preparing the groundwork for transferring, attracting and exporting the related technologies
- Setting up criteria and rules for protecting production and R&D activities related to renewable energy sources
- Encouraging the nation to use renewable energy sources

The Science and Industry Research Institute which is affiliated with the Ministry of Science, Research, and Technology, has been working on renewable energy sources since 2004. The Institute's main research focus has been on solar energy.

The Iranian Fuel Conservation Organization (IFCO), which was established in 2000, has been developing standards for energy use in industry, transportation, and household sectors.



It also provides technical and financial support to projects that lead to a higher level of efficiency in energy use. The organization has also supported projects dealing with energy generation from renewable sources. Some recent activities by the organization are as follows:

- Production and installation of 15°000 residential solar water heaters
- Production and installation of 1°000 public solar water heaters (rural solar baths)
- Feasibility studies for production of bio ethanol
- Feasibility studies for bio diesel fuel
- Study on wind energy

The Ministry of Energy has also carried out the following activities concerning renewable energy sources:

- Assessing the country's status on renewable energy resources in 2007, or the Iranian year of 1387;
- Laying out a roadmap for the renewable energy resources in Iran
- Strengthening the international cooperation in the field of renewable energy resources

#### ***4.5. Renewable Energy Development Act***

In 2001, the Iranian parliament passed an important law to support private sector investment in renewable energy sources. Under Article 62 of the "Law of Government's Financial Regulation" passed on 19 February 2001, the Ministry of Energy is obliged to purchase electricity produced by public and private power plants at guaranteed prices. The feed-in rates required by the law were 650 Rials (US \$0.067) per kWh for peak and regular times, and 450 Rials (US \$0.047) for off-peak times (maximum four hours per day). SANA was identified as the organization responsible to sign contracts with investors, provide services and monitor the development of the renewable energy industry.

On February 24<sup>th</sup> 2005, the Ministry of Energy provided instructions on how to implement Article 62 (See appendix 1 for details), and on November 23<sup>rd</sup> 2008, the government adjusted the feed-in rates to reflect increasing investment costs due to inflation. The rates increased from 650 Rials (US \$0.067) per kWh to 1,300 Rials (US \$0.13) per kWh during peak consumption periods and from 450 Rials (US \$0.047) to 900 Rials (US \$0.094) during off-peak periods. The new rates were implemented from March 2008 - March 2009 (or the Iranian year of 1387), and were subject to revisions in the following years.

The rate revision is based on inflation and the changes in exchange rate (rial to US-dollar). The formula assigns weights to inflation and exchange rate changes, but allows investors to choose their own weights. The rate revision formula also discounts the adjustment factor by 2 percent each year to encourage innovation and technological advancement to reduce costs. Specifically, the rate adjustment is based on the following formula:

$$i=(P_n/P_o)^\alpha(E_n/E_o)^{1-\alpha}/1.02t$$

where 'i' is the rate adjustment, 'P' is the consumer price index, 'E' is the exchange rate, 'n' and 'o' are the number of periods, and 't' is time. ' $\alpha$ ' and ' $(1-\alpha)$ ' are the weights assigned to the respective changes in prices and exchange rates. The formula applies to current production.

#### **4.6. Power Generating Plant Applications**

Wind and solar are the most important and viable renewable energy sources in Iran. It has been estimated that in 26 areas of the country, as much as 6500 MW electricity can be generated by wind (assuming an efficiency of 33%). Therefore, wind energy projects in Iran are well ahead of all other alternative renewable energy sources. Up until 2009, a total of 20 private sector wind plants had been approved and were underway, which represents a combined capacity of 712 MW. From this, 8 plants with a total capacity of 439 MW have signed a feed-in contract with SUNA. Furthermore, there are applications for 21 additional wind power plants that are in the feasibility study phase, which represents a capacity of more than 1000 MW. Solar irradiation is very high in Iran. DLR (2005) assesses a direct normal irradiance of 2200 kWh/m<sup>2</sup>/a and Samimi (1994) in his country-wide analysis of irradiation concludes that on 80 percent of Iran's territory solar irradiation would be between 1640 and 1970 kWh/m<sup>2</sup>/a. The highest values are reached in the central-Iranian region. There have been some applications to develop solar energy in Iran, but given the vast resources the potentials, this area is still highly unexplored. The most important applications are for plants in central Iran, Shiraz and Yazd, where the tender documents for a solar thermal power plant are being prepared. According to IPDC (2001) solar insolation in Yazd is in the range of 2500 kWh/m<sup>2</sup>/a.

Another important renewable energy resource in Iran is biomass. So far, four projects with a total capacity of 26.1 MW have been approved and are underway. From this, three plants with the capacity of 13.6 MW have signed guaranteed purchasing contracts with SANA. In addition, there are feasibility studies for 3 more plants with a total capacity of 50 MW.

There are also several applications for small hydro plants in different areas of the country. So far, there have been seven applications for small hydro projects, which represent a capacity of 30 MW.

##### **4.6.1 Profitability of wind energy investments in Iran**

Profitability of investments in wind farms is the crucial criterion for private investors regarding the implementation of investments. This chapter provides a rough calculation on the profitability of wind energy investments in Iran as an example for possible renewable energy investments.

Expenses and revenues are the determining factors for the evaluation of investment profitability in wind parks. Expenses are caused by the electricity generation costs, which are measured in cost per kWh-generated electricity. The revenues for the generation of electricity by a wind turbine, which feeds its power into the grid, are determined by the feed-in tariff rates.

The electricity generation cost consists of capital, operating and fuel costs during system operation. The costs are calculated by the formula:

$$EGC = \frac{Inv \cdot af + C_{O\&M}}{capacity} + C_{fuel}$$

where

$$af = \frac{I \cdot (1 + I)^n}{(1 + I)^n - 1}$$

and

EGC	= electricity generating costs, [EGC] = EUR/kWh <sub>el</sub>
Inv	= specific investment expenditure, [K <sub>inv</sub> ] = EUR/kW <sub>el</sub>
af	= annuity factor, [af] = %/a
I	= real interest rate, [interest] = %
n	= depreciation period, [n] = a
C <sub>O&amp;M</sub>	= specific operating and maintenance costs, [C <sub>O&amp;M</sub> ] = EUR/kW <sub>el</sub>
C <sub>fuel</sub>	= specific fuel costs (including CO <sub>2</sub> penalty), [C <sub>Fuel</sub> ] = EUR/kWh <sub>el</sub>
capacity	= full load hours, [operating life] = h/a

### Investment expenditure:

The majority of the costs are caused by the investment, respectively the capital costs. These costs in return divide into the costs of the wind turbine and the additional costs of investment. Cost of wind turbines:

The costs of wind turbines make up half to three-third of the total costs. The price for wind turbines, however, declined significantly due to the production of large quantities as well as streamlined and more efficient production systems. In 1990 the price of a wind turbine amounted to approximately 1260€ per kWh of installed capacity while in 2004 the price dropped to 890€ per kWh, decreasing to approximately 29 percent. (ISET 2005)

### Additional cost of investment:

Additional costs of investment to build a wind farm are those costs, which are activated in the company's balance sheet and depreciated over the useful life.

The following costs may arise in this case:

1. Foundation costs (about 8-12% of the turbine costs)
2. Connection costs (about 8-12% of the turbine costs)
3. Site development costs (about 3-4% of the turbine costs)
4. Transportation costs
5. Installation and commissioning costs
6. Planning costs (about 1-3% of investment costs)
7. Additional financing costs
8. Land costs

The additional costs of investment vary greatly within the individual projects since they depend on various technical and site-specific parameters. Overall, the additional costs of investment for onshore wind farms amount to 16-52% of the turbine costs. (FH Augsburg 2008)

### Operating costs:

These costs describe the auxiliary and operating materials required, as well as the annual maintenance costs. They are also allocated using the number of annual full load hours. It is common to indicate the operating costs in relation to the investment costs. Specific literature assumes a range of 3% /BMU 2007 and 6.5% / BMWi/ 2006/. Operating costs are composed as follows (FH Augsburg, 2008):

1. Maintenance and repair costs ( approximately 1/3 of operating costs)
2. Insurance costs
3. Energy costs in the narrow sense (Energy purchase costs of operating the wind turbine)
4. Leasing (rental) costs
5. Payment of interest and repayment for credits

#### **Amount of annuity:**

Electricity generation costs are calculated with the annuity method, meaning that the interest and loan repayments are made for the entire loan period in equal annual installments.

As described, the electricity generating costs depend on various parameters. The following sensitivity analysis was performed to determine the parameters affecting the electricity generating costs most. One then gets a decomposition of those costs that have to be determined with special care. Furthermore, the sensitivity analysis helps us to examine the profitability of wind turbines, depending on the various parameters. The following influences were investigated:

- Investment costs
- Operating costs
- Full load hours
- Real interest rate

The sensitivity analysis was evaluated based on the basic parameters to investigate the effects of the variations of the basic values of the most important parameters, namely investment costs, operating costs, full load hours and the real interest rate, on the electricity generation costs. For the calculation of the sensitivity analyses a useful life of 20 years was assumed.

The calculation of the production costs of a 1.5 MW wind turbine with

- full load hours of 1600 h/a
- investment cost of 950 €/ kWh
- operation and maintenance costs of 3% of investment costs
- and a real interest rate of 9%

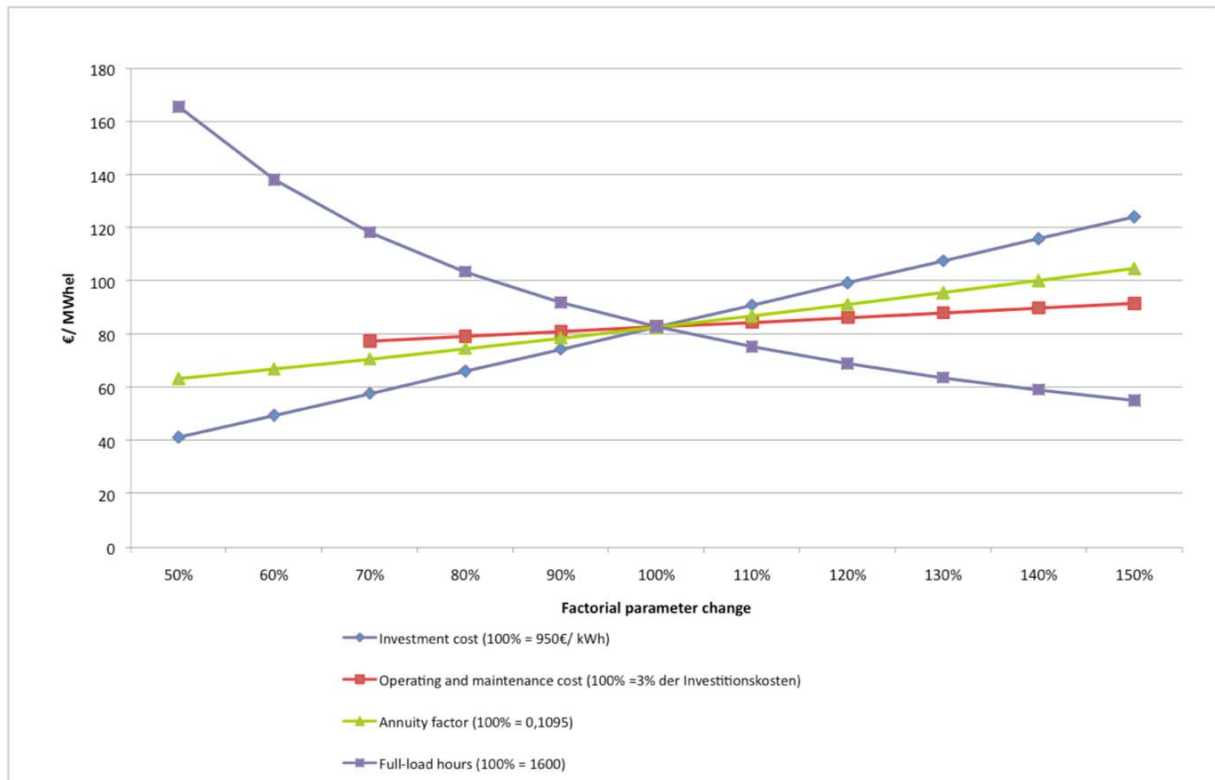
shows a basic value of 82.85 €/ MWh.

#### **Variation of full load hours:**

Since we received no data on possible upper and lower limits of the full load hours in Iran, the variation was based on data from sites in Germany. The lower limit is in accordance with the annual Renewable Energy 2007 (Annual EE 2007) at 1000 h/a and the upper limit at 2000 h/a. (IER 2008)

Based on the sensitivity analysis it was ascertained that the achievable full load hours are the crucial parameter for the electricity generation costs of wind power. Full load hours of 1000 hours per year have increased the current production costs over 132.57 Euro/MWh,

while during high full load hours of 2200 hours per year the electricity generation costs can decline to 60.26 Euro/MWh.



**Figure 6: Sensitivity analysis of wind power investments in Iran (own calculation)**

Accordingly, the full load hours – the site-specific annual average of wind speed – have the biggest impact on electricity generation costs of wind energy.

In addition to the annual full load hours, the investment costs are the second main influencing factor. Through a reduction of investment costs of 30% the electricity generation costs decrease from 82.85 Euro/MWh to 58 Euro/MWh.

In comparison, the two parameters of operating costs and the interest rate respond less sensitively and have a lower impact on the electricity generation cost.

In Iran the compensation for electricity fed into the grid from renewable energy sources amounts to approximately 1300 Rial/ kWh (0.0925€). This compensation rate is independent of the quality of sites and always remains at the same level. However, the sensitivity analysis has highlighted that the full load hours, in other words the quality of the sites have the biggest influence on electricity generation costs.

Depending on the location, the electricity generation costs vary between 55 Euro/MWh (at sites with very high load hours) and 130 Euro/MWh (at sites with low full load hours). Only locations where power generation costs under the feed-in tariff can be achieved are relevant for private investors since only these sites can guarantee the profitability of investment.

However, not only the full-load hours have an impact on the quality of sites: difficult network connections, high site development costs and poor infrastructure could pose other obstacles. These obstacles could increase the capital expenditure and lead to higher generation costs, hence making the investment less lucrative for the investors.

The high real interest rates in Iran could be another obstacle for investments in wind farms. As can be seen from the sensitivity analysis, the real interest rates do not respond as sensitively as the full load hours or investment costs. Nevertheless, they have an important

influence on the electricity generation costs. In the sensitivity analysis a reduction in real interest rates by 40% leads to generation costs of 67 Euro/MWh and an increase in real interest rates by 40% raises the costs to 101 Euro/MWh. These figures illustrate the importance of the level of real interest rates.

Although Iran is encouraging investment in wind power plants through feed-in tariffs, the above-named factors and deficiencies could lead to a situation in which investments are not made because of technical and economic reasons.

## **5. SWOT analysis of the Renewable Energy Organisation in Iran**

An analysis of strength, weakness, opportunities, and threats (SWOT) for the Renewable Energy Organization (REO) in Iran was done by Moradzadeh (2009). In the following, a summary of the research findings is presented. The results are based on two questionnaires completed by a sample of 155 experts in energy and renewable energy areas. The first questionnaire asks 30 questions about the strength, weakness, opportunities, and threats, and the second questionnaire asks experts to assign weights to SWOT cases and to rank the factors listed in the first questionnaire. The score results are summarized in two matrices: Internal Factor Evaluation (IFE), and External Factor Evaluation (EFE).

A list of SWOT of the REO is presented as follows:

<p><b>Strengths</b></p> <ol style="list-style-type: none"> <li>1. Skilled labour</li> <li>2. Equipment and facilities</li> <li>3. Maintenance ability</li> <li>4. Marketing</li> <li>5. Capacity in installation, construction, and operation of renewable energy systems</li> <li>6. High interest and expertise among the managers of the renewable energy organization</li> </ol>	<p><b>Opportunities</b></p> <ol style="list-style-type: none"> <li>1. Educational programs to disseminate knowledge about the renewable energy in Iran</li> <li>2. Private sector involvement in renewable energy in Iran</li> <li>3. International cooperation and participation in renewable energy investments in Iran</li> <li>4. Iran's favourite geographical position in terms of renewable energy sources</li> <li>5. World Bank's grants for renewable energy projects</li> <li>6. Tax on fossil fuels</li> <li>7. Security of renewable energy system</li> </ol>
<p><b>Weaknesses</b></p> <ol style="list-style-type: none"> <li>1. High investment costs of the renewable energies in Iran</li> <li>2. Lack of R&amp;D</li> <li>3. Lack of financial resources</li> <li>4. Low ability of raising capital</li> <li>5. High cost of grid connection</li> <li>6. Low level of human capital in the REO</li> <li>7. Lack of scientific system and procedures for decision making process in the REO</li> <li>8. Lack of innovation</li> <li>9. High price of renewable energies in Iran</li> </ol>	<p><b>Threats</b></p> <ol style="list-style-type: none"> <li>1. Lack of subsidies to renewable energies</li> <li>2. Technology transfer problems</li> <li>3. Old technologies</li> <li>4. Lack of strategic planning for renewable energy program in Iran</li> <li>5. Lack of law for renewable energy planning</li> <li>6. Lack of government fiscal policies to support renewable energy programs</li> <li>7. Lack of consensus among policy makers</li> <li>8. Lack of acceptance for renewable energy by consumers</li> </ol>

A score is assigned to each factor within the IFE and the EFE matrices and a final score is calculated given appropriate weights. The final score ranges from 1 to 5. The score is equal or less than 3 means weak performance of the organization, and a score greater than 3 means satisfactory performance.

The final score in IFE matrix is 3, which shows that the Renewable Energy Organization is a weak organization internally. The final score in EFE matrix is greater than 3, which indicates that the organization is facing with favourite external conditions and opportunities.

Using the SWOT matrix, four strategies for renewable energy development including strengths-opportunities (SO), strengths- threats (ST), weaknesses-opportunities (WO), and weaknesses-threats (WT) are obtained. The list of strategies is as follows.

**ST Strategies:**

- ST1: Planning to use local technology
- ST2: Comprehensive planning and management
- ST3: Human capital management
- ST4: Activities to change fiscal policies
- ST5: Public education and awareness about RE
- ST6: Marketing for RE

**WT Strategies:**

- WT1: Fiscal planning and financial management for renewable energy programs
- WT2: Planning for technology transfer and technology localization
- WT3: Fiscal and monetary policies for renewable energy development
- WT4: Investment in human capital for renewable energy development
- WT5: Preparing a strategic plan for renewable energy development in Iran

**SO Strategies:**

- SO1: Education and training programs in the renewable energy organization
- SO2: Coordination, merger, or cooperation among different renewable energy organizations
- SO3: Use of international quality control programs such as EFQM in the Renewable Energy Organization
- SO4: Application for the World Bank's grants for the RE
- SO5: Training for maintenance of renewable energy equipment
- SO6: Management of the existing human capital

**WO strategies:**

- WO1: Developing private-public participation projects in RE
- WO2: Lowering project costs
- WO3: Investing in R&D
- WO4: Management and investment in human resources of the REO.
- WO5: Joint RE research projects with other domestic and international organizations
- WO6: Financial management of the REO
- WO7: Encouraging innovation in RE projects with the cooperation of international organizations
- WO8: Applying for international loans for RE investments in Iran
- WO9: Education programs to encourage innovation
- WO10: Use of scientific and systematic decision making process in REO

## **6. Renewable Energy Challenges in Iran**

Although there is a legal framework and some financial support for the development of renewable energy in Iran, progress is rather slow. By enacting the feed-in-tariff law, the Iranian parliament has demonstrated that developing renewable energy sources is important to Iranian policy makers. However, although this legislation is similar to renewable energy development laws enacted in more than 60 other countries (gtz- TERNA, 2009), it has not been very effective. It is evident that laws by themselves cannot be effective if the environment for their implementing is not supportive and law enforcement is not strong. With this being said, the main challenges facing renewable energy development in Iran can be identified as follows.

1. One of the main barriers for the development of the renewable energy sources in the world and Iran is the low price of conventional energies relative to the renewable energies. In Iran, this factor is more pronounced as the country is rich in conventional resources and the energy pricing system has kept the energy prices very low. Any investment in alternative energy sources with the current energy pricing system in effect is uneconomical and not welcome by domestic and foreign investors.



There are huge subsidies for electricity production and consumption in Iran. On production side, fuel costs are kept low by government subsidies on oil and natural gas for power plants. On consumption side, the electricity price is heavily subsidized for both business and households. The low input price along with a high transmission and distribution loss (17%) contributed to low efficiency rates in power plants, which makes the actual electricity price (and therefore the subsidy) much higher than international standards.

2. As the SWOT analysis shows, there is no consensus among authorities and policy makers about the importance of investment in renewable energy sources, and therefore a rigorous plan for renewable energy is lacking. Opponents argue that since Iran has abundant fossil energy resources, investment in renewable energy is not a priority. They also argue that since renewable energy technology is still immature, it will be more beneficial to wait until the technology reaches a state where it is able to compete with conventional energy resources.
3. Transaction costs, red tape, and uncertainty with regard to policy change and implementation increase risk premiums for investment in renewable energy projects, which diminishes the incentives provided by Iran's feed-in law. Unfortunately, developing countries, including Iran, do not have a good record in governance indexes published by World Bank. The 2008 Governance Report shows that Iran is at the bottom of the list ranking 25 among 215 countries in various indexes such as Government Effectiveness, Rule of Law, Corruption Control, Regulatory Quality, and Voice and Accountability (Kaufmann et al., 2009)
4. The feed-in-tariff law is a positive step towards attracting private sector investment in renewable energy. However, it has many shortcomings. For instance, the guaranteed feed-in price for electricity is subject to government approval and therefore increases investment uncertainty. Furthermore, law enforcement mechanisms and penalties for violating law by government agencies are lacking, making the law less effective.
5. Sanctions by the UN and the unilateral sanctions by the US have affected international trade and financial transactions with Iran, which has made technology transfer and financing renewable energy projects more difficult and expensive. The sanctions have also limited foreign investment in different sectors including renewable energy (see the SWOT analysis).

## **7. Suggestions for the Improvement of the Feed-in**

To improve the development of the renewable energy sector in Iran, the following measures may prove effective:

1. Energy policy reform is necessary for Iran, as energy prices are much lower than their actual costs. The current system has led to inefficient uses of energy in all sectors of the economy, increased emissions, and to lowered incentives to invest in energy generation. When the energy prices reflect their actual costs, the measures taken to support development in renewable energy sources will be more effective.
2. The feed-in-law currently sets up a guaranteed purchasing price for electricity produced from renewable energy sources. Since the inflation rate in Iran is historically high and changes frequently, specifying nominal price as the supporting price will not

be effective. Furthermore, the base price of electricity with which the supporting price is compared is already subsidized and therefore does not reflect the actual costs of electricity production. The alternative method by which the supporting price for renewable energy is specified as a proportion of actual production cost of electricity produced by conventional sources will be more effective. In addition, setting up a mechanism through which the guaranteed price in a hard currency will be in effect for a long period regardless of changes in government and policy makers is necessary to reduce uncertainty. In addition the feed-in tariff should provide for clear and stable revenues that are sufficient to pay back investments over a certain time period, Therefore it would be better to set fixed tariffs annually according to the cost situation and make inflation adjustment on top.

3. The feed-in-tariff law puts all the grid connection responsibility on the renewable energy producers. Since the grid connection is a critical component of the electricity generation and transmission, its details and responsibilities should be specified clearly. Otherwise, this will add to uncertainties with regard to the purchasing program making investment in the renewable energy projects less attractive.
4. According to the current feed-in tariff regulations, the network administrator will determine how much electricity would be purchased from the renewable energy producers in an hour or a day. If an electricity generator produces more than the amount set by the network administrator, it will not be compensated, but will be fined as well. Although this arrangement may be necessary for the smooth performance of the network, it will raise the uncertainty regarding the renewable energy plant's revenues. To alleviate this problem, the network can give priority to the renewable generating plants.
5. In addition to purchasing price scheme through feed-in-tariff law, there are other supporting schemes for renewable energy development. For instance, mandatory market share policy leads to a renewable portfolio standard by placing an obligation on suppliers of power to source a proportion of their power from renewable energy generation. This policy can also be accompanied with tradable renewable energy certificates, similar to emission trade program, so that suppliers can purchase renewable energy or renewable energy certificates. Through this policy the energy sector would produce a certain share of the energy by renewable energy sources in a specified period. While the feed-in-tariff scheme is likely to increase market scale and encourage technological change, the mandatory market share program stimulates competition (Cherni and Kentish, 2007). However, international comparisons show that so far feed-in systems have outperformed alternative approaches with regards to market growth as well as production costs for renewable electricity (see above).
6. Furthermore, the government can provide financial support and incentives to renewable energy producers by subsidizing loans, which is crucial as the upfront investment costs are rather high in renewable energy projects; lowering tariffs on renewable energy production equipment; funding research and development; investing in universities and research institutes; and reducing taxes on renewable energy producers. To avoid political cycles and changes in policies which increase uncertainties, government can establish a renewable energy development fund to support activities including construction of renewable energy projects in different areas.

7. The feed-in-tariff law should also include a specific target for renewable energy share of total electricity generation, a time frame in which the target should be reached, details of the government support scheme, and law enforcement and penalties.
8. Renewable energy technologies are one of the fastest growing technologies in the world, which will significantly contribute to economic growth in many countries in near future. As with any new technology, a high level of human capital is required for a country to be able to learn and to catch up with the technology. Therefore, if Iran plans to invest in renewable energy resources, it must also invest in its human capital through education and training in renewable energy technologies. The integration of renewable energy courses into a regular curriculum in vocational and formal education systems at different levels can help develop knowledge and skills required for the development of renewable energy in Iran.
9. There are different organizations working on renewable energy development, but, as the SWOT analysis shows, their activities including research, production, construction, regulations, and funding are not well coordinated. To make efforts and decisions more efficient, the renewable energy development activities need to be coordinated by a central government agency with high level of authority. The organization for renewable energy (SANA), which is affiliated with the Ministry of Energy, needs to be supported and strengthened by directly linking it to a high-level of decision making bodies.
10. The new technology for renewable energy is developing rapidly in advanced economies. Countries that are behind need to obtain the technology through either foreign direct investment (FDI), which is proven helpful in technology transfer and knowledge spill over, or an active relation with scientific and research institutes. Iran also needs to develop a plan to facilitate FDI and effective communication with the scientific and research institutes across the world.

## **Appendix 1: Feed- in – laws in Iran**

### **I. The law of Government's Financial Regulation**

**Valid for four years**

**February 19, 2001**

**Article 62** – The Ministry of Energy is obliged to purchase the electricity produced by public and private power plants in guaranteed prices. The rates will be proposed by the Budget and Plan Organization to be approved by the Economic Council. However, due to positive environmental impacts of the renewable energies and saving fossil fuel energies and to encourage private sector to generate electricity using renewable resources, the following guaranteed rates will be in effect: 650 rials (US \$0.067) per kWh in peak and regular times, and 450 rials (US \$0.047) in off-peak times (maximum four hours per day).

### **II. Instruction on how to implement Article 62**

**February 24, 2005**

In line with implementing article 62 of the Forth Five Year Development Plan and in order to attract and support the private sector investment in electricity generation from renewable energy sources, in 2005, the Ministry of Energy called on the Renewable Energy Organization of Iran (SANA) to carry out the following tasks:

#### **Chapter 1:**

**Article VIII** – Greed connection costs, which are determined by the Ministry of Energy, should be paid by the renewable energy generator.

#### **Chapter 2:**

- **Article I**— within a period of three month, the organization (SANA) is obliged to collect the required information concerning the potentials of renewable energy resources in the country as well as the step-by-step process of preparing a feasibility study report in this respect. SANA would also be required to prepare the following items:

- A draft of an electricity purchase contract with the applicant<sup>3</sup> and
- Outlines of the required standards of the generated electricity.
- **Article II**—SANA will be tasked with communicating with the applicants. Within a period of 15 days after submitting the required documents, the applicant will be given the permission to conduct feasibility studies.
  - Clause: should there be more than one applicant to conduct feasibility study for generating electricity from renewable energy sources, SANA will be tasked with singling out the one with the best offer.
- **Article III**—SANA will receive the results of the comprehensive feasibility study conducted by the applicant.
- **Article IV**—SANA will send out the results of the feasibility studies to the Ministry of Energy, Deputy for Energy Affairs. The Deputy will then issue permission for the construction of a power plant.
- **Article V**—According to the construction permission issued by the Ministry of Energy, SANA will clinch a long term electricity purchase contract with the applicant (henceforth being called electricity producer);
- **Article VI**—The electricity producer will be responsible to study and identify the site's location, securing land for the power plants, obtaining the required permissions from the respective government's departments/organizations, securing the required capital, road construction, laying of electricity posts and paying the full capital cost of connecting to the local or national electricity network.
- **Article VII**—Electricity producer will declare the volume of the generated renewable electricity—measured in kiloWatts/hour—to SANA and in return, will receive the market value of the electricity.
- **Article VIII**—the generated renewable electricity will be available for sale based on the following rates:
  - During peak demand periods: 650 rials (US \$0.068) per kWh
  - During regular times: 650 rials per kWh
  - During off-peak time: 450 rials (US \$0.047) per kWh (four hours per day)

The consumption types will be announced by the grid management according to the regulatory board guidelines.

- **Article IX** – SANA will determine the new maximum installable capacity for the renewable energy sources through its subsidiary company.

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<sup>3</sup> A non governmental entity that has notified SANA its willingness to produce electricity from renewable energy sources

- **Article X** – The Ministry of Energy will include the differential costs arising from this program into its annual budget submitted to the Budget and Planning Organization.

### **III. Price Adjustment for Purchasing Electricity Generated by Renewable Sources**

**November 23, 2008**

According to the government's decision on 23 November 2008, the rates for purchasing electricity generated by private sector using renewable energy sources will be increased from 650 rials (US \$0.068) per kWh to 1,300 (US \$0.13) rials per kWh during peak consumption periods and from 450 rials (US \$0.047) to 900 rials (US \$0.094) during off-peak periods. The new rates are for the Iranian year of 1387 (March 2008- March 2009) and would be revised in the following years.

## **Appendix 2: Germany: Case studies wind power and solar energy**

Germany has dramatically increased the amount of renewable energy in its supply mix through ambitious policies. Successful fields in Germany are particularly biomass and wind in the electricity sector as well as PV. In the last five years total renewables supply has increased by 70% and Germany has already reached its 2010 goal for a 4.2% minimum share of renewables in TPES (IEA, 2007). Also the goal to reach a generation share of electricity from renewables of at least 12.5% in the year of 2010 has been excelled: In the year 2010 about 17% of Germans electricity generation will come from renewables.

### ***The federal feed-in law***

The first German Act on Renewable Electricity Feed-in (StrEG) was introduced in January 1991. This act ensured grid access for electricity generated from renewable energy sources, and obliged utilities operating the public grid to pay premium prices (feed-in tariffs) for the electricity supplied from these renewable energy power plants. The feed-in tariffs were calculated annually as a certain percentage of the average electricity price for every year.

Wind power plants and solar power plants received the highest remuneration with 90% of the mean specific revenues, followed by small hydro, biomass and biogas power plants smaller than 500 kW with 75%, (remuneration rose to 80% some years later). Hydro, biomass and biogas power plants larger than 500 kW, but smaller than 5 MW, received 65% of the mean specific revenues. The law did not cover plants larger than 5 MW.

No public budget funds were involved, as the burden imposed by the law was exclusively borne by electricity suppliers who had to pay for the feed-in price.

The premium prices or tariffs decreased after 1996, because of the general decrease of the electricity prices due to the liberalisation of power markets.

The duration of the remuneration for an individual plant was not fixed; however, the constitutional protection of legitimate expectations provided some certainty to renewable energy generators.

The law was amended in 1998. A "double cap" was introduced, limiting the amount of renewable energy electricity that had to be remunerated according to the law. Regional electricity suppliers only had to purchase a maximum share of 5% of renewable energy electricity of their total electricity supply. The same cap applied to preliminary suppliers, leading to a total cap of 10%. This way, the total burden from the law was limited for individual utilities and their customers. The 10% threshold was almost reached in certain areas in Northern Germany in 2000, which would have created a barrier for the further deployment of wind power technology. The law was considered to be the driving force behind the rapid expansion of wind power technology in Germany.

The Renewable Energy Sources Act (Erneuerbare-Energien-Gesetz EEG) based on the same general principles (but without the cap and changed feed in tariffs) replaced the Electricity Feed-In Law in 2000 (IEA Country Homepage).

## ***The German Renewable Energy Sources Act (EEG)***

The German Renewable Energy Sources Act (EEG) came into effect in 2000 and has been adapted by many countries around the world. It was amended twice, in 2004 and in 2008. It triggered a large boom in renewable electricity production.

The grid operators were obliged to give grid access to renewable energy plants and purchase the electricity at premium prices. The EEG covers the whole range of renewable energies and sets boni of different value according to market maturity and other aspects of the incurred technologies. The tariffs are set for each individual technology, based on its actual generation cost. The EEG prescribes fixed tariffs generated from hydro, landfill gas, sewage treatment and mine gas, biomass, geothermal, wind, and solar sources. The minimum payments, (differentiated by energy source), vary depending on the size of the installation. For an individual plant, the remuneration level stays fixed over 20 years. The remuneration for an individual plant is not adjusted for the inflation rate this means a decrease of remuneration in real terms. From 2002 on, the remuneration paid for newly commissioned plants has been reduced annually to provide stronger incentives for cost reductions. This factor was 5% for photovoltaic installations and 1.5% for wind power plants. The Act also stipulates obligations concerning costs of grid connection and reinforcement. Plant operators have to pay for the grid connection, but the grid operator has to bear the cost of grid reinforcement if necessary.

No public budgets are involved, the Act requires all electricity suppliers to have the same share of electricity from renewable energy in their fuel mix.

Every two years, the parliament re-evaluates the Act on the basis of a report that is prepared by the Ministries of Economics and Technology, in close consultation with the Ministry of Environment and the Ministry of Agriculture.

The Act was amended for the first time in 2004, while maintaining the prior act's general principals. It aimed to further develop renewable technologies for the generation of electricity, thus contributing to a reduction in costs. Therefore it defined a target to increase the share of renewable energies in the total electricity supply to at least 12.5% by the year 2010 and to at least 20% by the year 2020 in line with the EU directive 2001/77/EC.

For 2005, fees under the new EEG ranged from 5.39 euro cents/kWh for electricity from wind energy (basic payment) and 6.65 euro cents / kWh for electricity from hydropower, to 59.53 euro cents / kWh for solar electricity from small façade systems. Comparing to the EEG from 2000 the amendment provided a more differentiated tariff structure, taking into account the efficiency aspects.

To improve transparency, the first amendment of EEG required grid operators to publish energy volumes and payment figures.

The next amendment of the German Renewable Energy Sources Act took place in 2009. This amendment provides a higher feed-in tariff for wind energy, and other measures to stimulate the development of both onshore and offshore wind power. The amendment is meant to reflect the increasing costs faced by wind turbine manufacturers, largely due to increases in the costs of raw materials such as steel and copper (IEA Country Homepage).



The most recent amendment of the German Renewable Energy Sources Act took place on the 1 July 2010. It significantly reduces the feed-in tariffs for solar power generated by installations on buildings and in open spaces. These corrections were necessary as market prices dropped by around 30 per cent last year. (BMU, 2010)

Since 1990 renewable energies gained an increasing proportion of the German energy supply (see Figure 7).

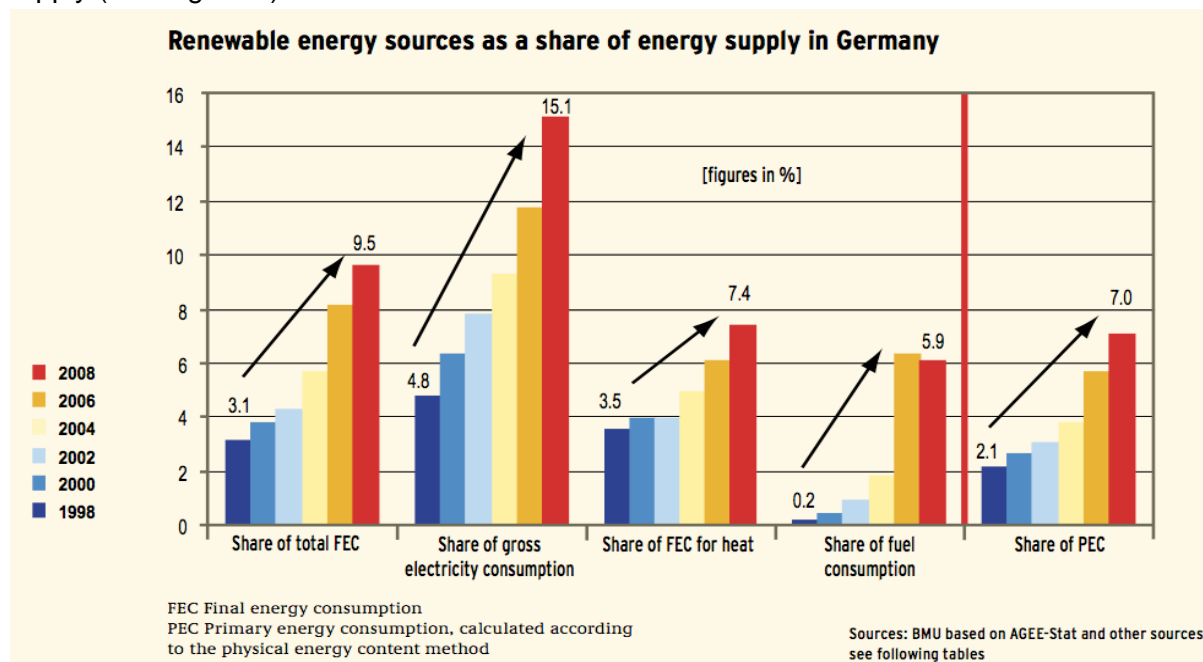


Figure 7: Renewable energy sources as a share of energy supply in Germany. (BMU, 2009)

### Status and development of the German wind energy industry

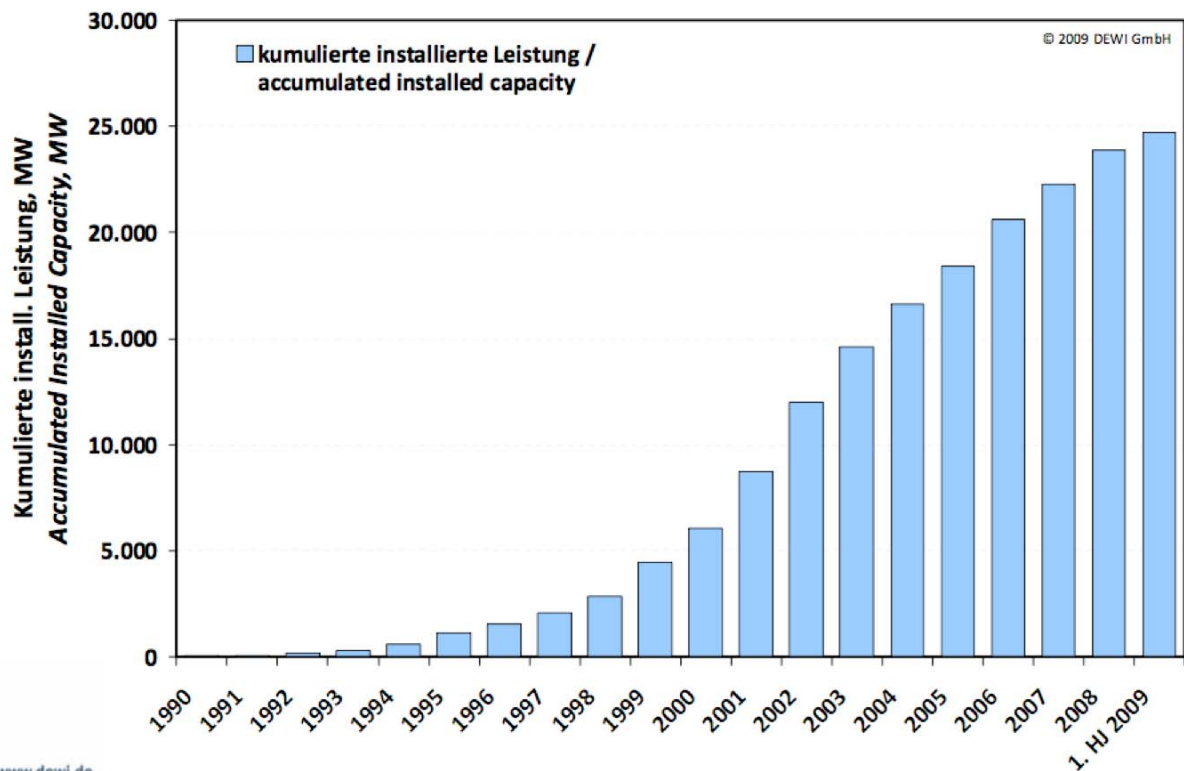
In 2008 about 20,300 wind turbines were installed with a total capacity of 23,900 MW in Germany (see Figure 8). They generated 40.4 TWh electricity (7.5 % of net electricity consumption of Germany). In 2007, German wind energy industrie (manufacturers and suppliers the like) had a share of around 28% of the total worldwide turnover of 22.1 billion Euros.

As onshore wind power potentials are getting scarce in Germany the replacement of old and small installations by more modern and powerful ones (repowering) and the development of suitable offshore wind parks are further ways of market development. Moreover, manufacturers started to focus on international markets; their export quota was 83% in 2007 (after 16% in the year 2001).

In 2007 the total turnover of the wind energy sector amounted to 5,7 billion Euros. More than 249,000 jobs have been created in the renewable energy sector in recent years. About 84,300 people are currently employed in the wind energy sector alone. The wind power sector employs close to 100,000 people with an annual turnover of about 8 bn. Euro (BMU, 2009).

According to the German government's strategy on offshore wind energy deployment the proportion of electricity generation from wind power is to be increased from its current level of around 7 % to at least 25%. The share of onshore wind energy will be 10% and thus

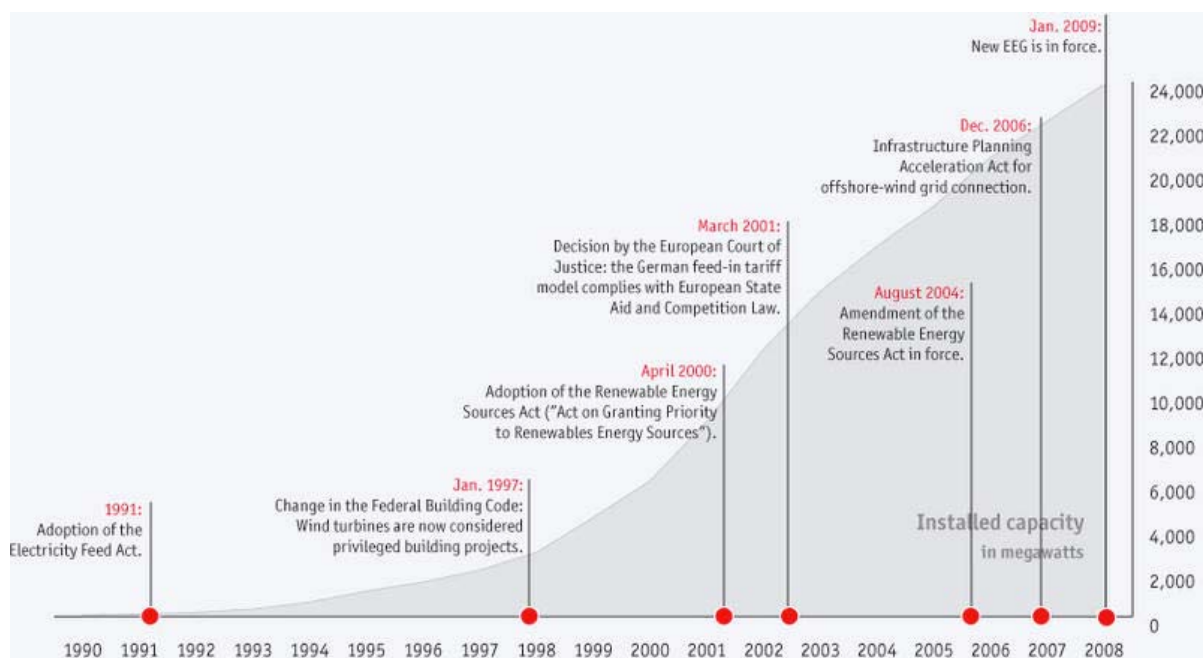
considerably below the share of offshore power, which will be around 15%. The offshore wind power capacity of 20,000 and 25,000 MW is possible by the year 2030. The potential annual electricity yield from offshore wind farms is estimated to 85 to 100 TWh (BMU, 2007).



www.dewi.de  
Figure 8: Installed wind energy capacity in Germany 1990 – 2008 (Dewi, 2009)

### Incentives for German wind energy investors

The research, development and promotional measures of the German government and the favourable funding opportunities accelerated the wind technology deployment since the 1990s. There is a very strong correlation between the major incentive EEG and the development of the German wind energy market, see Figure 9.



**Figure 9: Growth of wind power generation capacity in Germany: and total capacities (BWE, 2009).**

The producers of electricity from wind energy receive feed-in tariffs, which are defined in the German Renewable Sources Act (EEG). These feed-in tariffs offer planning security for manufacturers, service providers and wind energy investors. The initial tariff for new onshore wind turbines is 9.2 EUR ct/kWh since 1 January 2009. This value will be decreased every year by 1 % for newly commissioned wind turbines in order to take into account the technical development. The 'initial tariff' is fixed for at least 5 and up to 20 years for wind energy, depends on the wind turbine location. The initial tariff is reduced to a 'basic tariff' depending on how local wind conditions compare to the so called 'reference yield'. Wind turbines at very good sites (with reference yield of 150 %) receive an initial tariff e.g. for five years, while for turbines on less favourable sites this period can be extended. The tariffs are paid for 20 years.

If onshore wind turbines replace old ones, the initial feed-in tariff is increased by 0.5 EUR ct/kWh. The new turbines have to come to the same or a neighbouring administrative district, the new capacity must achieve at least double of the old capacity, and the replaced turbines should be at least 10 years old. The tariff of offshore turbines will be 15 EUR ct/kWh by the end of 2015, with a yearly decrease of 5% (dena, 2009).

The incentive scheme for wind power is rather complex,

Annex 4: German feed-in tariffs gives an impression of the different elements of the EEG for onshore wind power production.

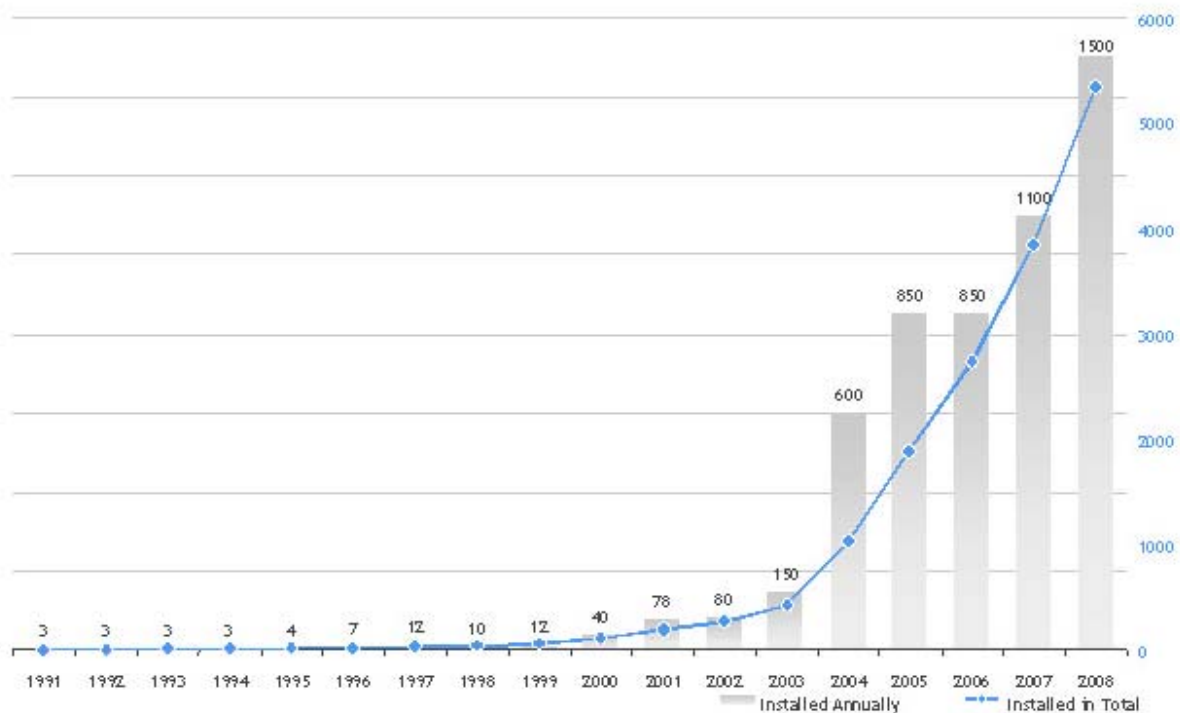
The EEG is not the only instrument to foster renewable energies and electricity from renewable energies in Germany. However, it is the core of Germany's renewables strategy. Next to the EEG one continuously important regulation for the success of wind energy development is the German Federal Building Code. Under this law wind energy plants are listed as so called 'privileged projects'. Local authorities are in this respect asked to designate specific priority zones for wind energy utilisation. Additionally a bonus for improved grid compatibility was introduced for new wind turbines. This allows 0.5 cent/kWh on top of the initial remuneration.

### ***Solar energy utilisation and industry development***

By the end of 2008, a total of 500,000 solar power systems had been installed on German roofs, with a total output of 5,308 MWp. The annual revenue of the PV sector has grown to over 8.7 billion Euros (dena, 2009).

There is a clear correlation between the creation of the political framework and the boom of the German PV industry, as is displayed in Figure 10.

Since the introduction of the Renewable Energy Sources Act (EEG) in 2000, and particularly since its amendment in 2004, the photovoltaic industry has grown dramatically.



**Figure 10: Growth of PV capacity in Germany: annually installed and total capacities. (BSW, 2009)**

### ***Incentives for the PV industry in Germany***

The solar energy industry benefited from the EEG as well. Both private and institutional investors in photovoltaic systems receive the guaranteed remuneration for solar electricity fed into the grid. The tariff has been calculated so as to make investment in PV systems

economically attractive. The EEG also provides planning security for investors both in PV systems and in PV companies who work on the assumption of continuous growth in the PV market. As for wind power, the feed-in law requires grid operators to pay producers of solar electricity a fixed remuneration for solar generated electricity that is fed into the utility grid, depending on the size of the system and the kind of the installation. These tariffs vary in order to account for the different costs of rooftop or ground-mounted systems and in accordance with the size of the system. The EEG guarantees PV operators a feed-in tariff fixed for 20 years and a purchase guarantee for the electricity produced, which makes investing in a solar electricity system an attractive investment for 20 years. The investment security is one reason for an enormous increase in the number of jobs in this sector. In order to bring about investments in a multitude of grid-connected systems, it is also necessary to clearly regulate grid access and transmission of electricity (dena, 2009).

Annex 4: German feed-in tariffs gives an impression about the detailed incentive scheme.

The 2009 amendment of EEG decreased the feed-in tariffs for solar PV for all capacity sizes. For roof-mounted facilities, these are EUR cents 43.01/kWh up to 30kW, 40.91 from 30 to 100kW, 39.58 from 100kW to 1MW, and 33 over 1MW. For free-standing facilities the tariff decreased to EUR cents 31.94/kWh. The new law removes bonuses for building integrated facilities, however a new tariff of EUR cents 25.01/kWh has been introduced for systems up to 30kW when electricity produced is used within the building or facility.

The latest amendment of the German Renewable Energy Sources Act decreased the feed-in tariffs for solar power generated by installations on buildings and in open spaces. The sharp market price decline by 30% made the further lowering of the tariffs additionally to the original degression rate necessary. The feed-in tariff were reduced 11 % for solar farms on land converted from other uses (conversion areas) and 16 % for roof installations.

If the dynamic market development continues solar power may be generated at costs corresponding to those of regular consumer electricity tariffs as early as 2013. Therefore EEG amendment stipulates consumers' own consumption to a higher degree: private households that do not feed in solar electricity but consume it themselves gain up to 8 euro cent per kWh. For businesses the stipulation applies to installations with a capacity of up to 500 kW. This provision on own-consumption will trigger further important technological progress, e.g. in the field of storage technology. Consumption of grid electricity will be reduced, thus easing the burden on the grid. (BMU, 2010)

Open space installations can be promoted in a 100 m wide strip along the kerbside of motorways or rail tracks. Conversion areas allowing for tariffs pursuant to the EEG comprise land converted from residential building or transport use in addition to land converted from agricultural or military use. The category arable land cannot apply beyond 1 July 2010. (ibid.)

The PV development was (besides from the EEG) also supported by the 100,000-roofs-program that made low-interest loans available for small-scale investors (BMU, 2009).

### ***Macro-economic effects of the EEG: Role on world markets and employment***

German PV and wind turbine manufacturers are among the leading players on the international renewables markets. Research and development are other fields in which German companies and institutes gained a major position in international competition. Exports on global markets are increasing steadily, and today German companies are making a large share of their turnover internationally. This also means that the German industry „imported“ jobs, as non-German – international – market development creates jobs in Germany.

The renewable energy industry indeed created many jobs in recent years. This is true for all types of renewables (see Figure 11). The major job engines are wind power, biomass and the solar energy industry. Future development is seen positive, it is expected that this trend will e.g. in the solar industry lead to about 150,000 jobs by 2020 (BMU, 2009).

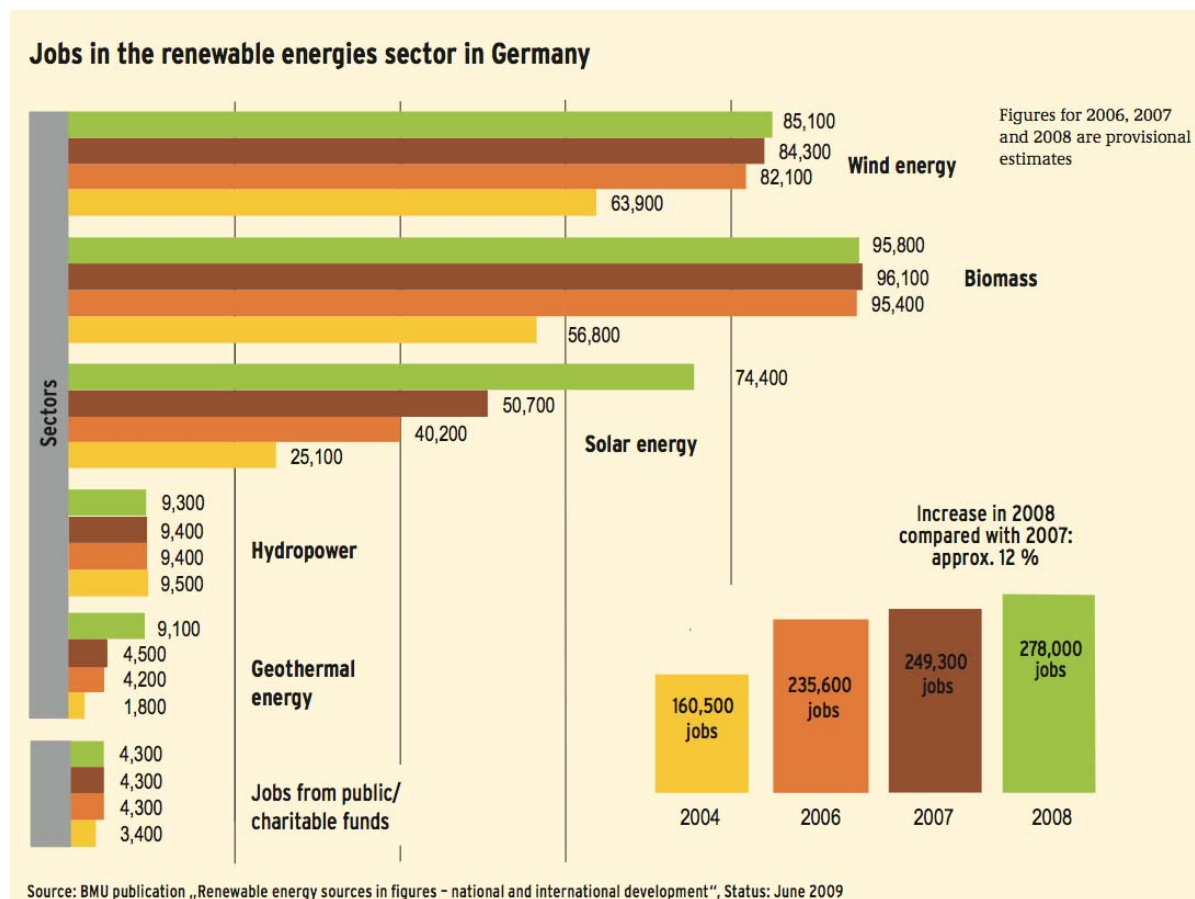


Figure 11: Job growth of the German renewable energy industry. (BMU, 2009)

### **Renewable expansion path: Development of contribution and economic costs**

In Germany the Federal Ministry for the Environment has annual scenario studies conducted to determine available sustainable development paths in terms of climate protection and other aspects. These so-called lead studies are taking the most up-to-date developments into account to adjust the databases of the scenario calculations. For policy makers it is of high relevance to get insight into the total economic costs of renewable energy expansion on a broad national scale.

The additional costs of renewable energy expansion compared to the price level of conventional energy were in the Lead Study 2008 firstly determined on the basis of microeconomic costs, i.e. the unit costs of renewable energy production are set against the unit costs of energy production in fossil fuel powered plants. These additional costs are in general in the electricity sector of the same order of magnitude as the additional procurement costs under the German Renewable Energy Sources Act (EEG). Moreover, this also takes account of “old” hydropower from larger power plants, which is one of the most economical sources of electricity generation. The annual additional costs of the entire expansion of renewable energies amounted to 6.7 billion €<sub>2005/y</sub> r in 2007. Of these costs, around 60% were incurred for electricity supply (Figure 12). Different price paths were calculated in the Lead Study 2008. To show the general picture, it is sufficient to show the medium path for fossil energy price development. In this path the additional costs for renewables rise further

to 8.5 billion €<sub>2005</sub>/yr in 2010 (of which 4.8 billion €<sub>2005</sub>/yr in the electricity sector, 1.7 billion €<sub>2005</sub>/yr in the heat sector and 2 billion €<sub>2005</sub>/yr in the fuels sector). After 2011 the additional costs drop continuously. No additional costs arise after around the year 2020. By then renewable energies will meet almost 20% of total final energy demand and they already avoid 200 million t CO<sub>2</sub> per year. In the period from 2021 to 2030, renewables already „earn“ for the national economy about 6 billion €<sub>2005</sub>/yr. This sum which otherwise have to be afforded for the additional fossil energy requirements. In the period from 2031 to 2040 these savings grow further to 27 billion €<sub>2005</sub> per year (Lead Study, 2008).

Tax revenues and other financial aspects were quantified recently in perspective to 2030. According to these data the solar energy industry will pay 40 bn Euro taxes in the coming 20 years. Avoided costs are also significant: they are estimated to amount to 16 bn Euro as avoided health and environmental costs. However, these costs are currently not included in macro-economic calculations. Avoided import costs for coal and natural gas are calculated to be 28 bn Euro cumulated until 2030 (BSW, 2009). This will be a major contribution to reduce import dependence and to keep expenses in a domestic investment cycle.

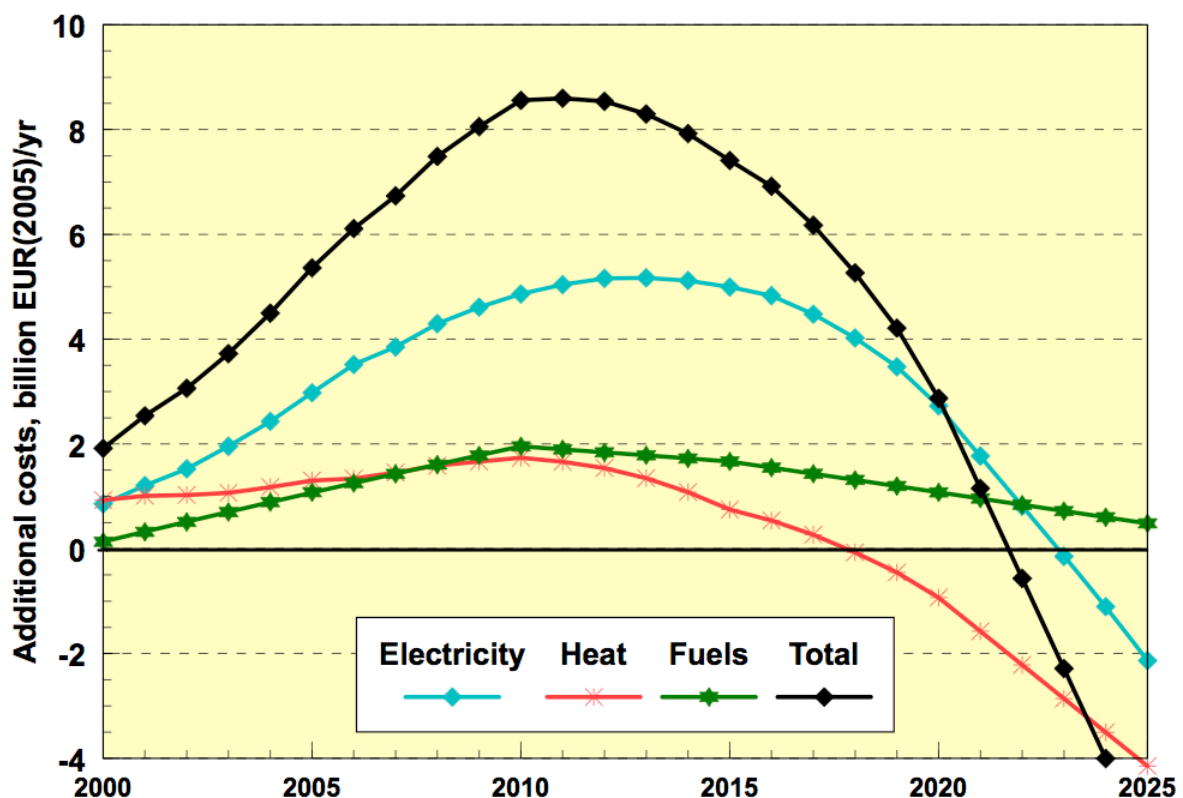


Figure 12: Additional costs of the German renewable energy expansion path in all sectors, Lead Scenario 2008. (BMU, 2008)



## **Appendix 3: Spain: Case studies wind and solar power**

Recently Spain has become one of the world leaders in wind and solar energy development. Besides the favourable natural – geographical conditions the national government and the autonomous regions see renewable energy as bringing environmental and energy security benefits as well as enhancing local employment and economic development. One of the main focus areas of the Spanish industry policy is renewable energy technology, with some remarkable success. In particular, As the recent IEA study about Spain's energy policy states, „Spanish wind and solar technology providers are increasingly important for the country's economic development, job creation and international trade. These developments are commendable and will help Spain tackle the climate change, environmental degradation and energy security risks“. (IEA, 2009 p 100)

Spain set the target of generating 30% of its total electricity demand from renewable energy sources by the year 2010. Half of that amount is supposed to come from wind power. In the year 2006, about 20% of the total electricity demand was produced by converting renewable energy sources; in January 2009 the total electricity demand produced with renewable energy sources reached 35%.

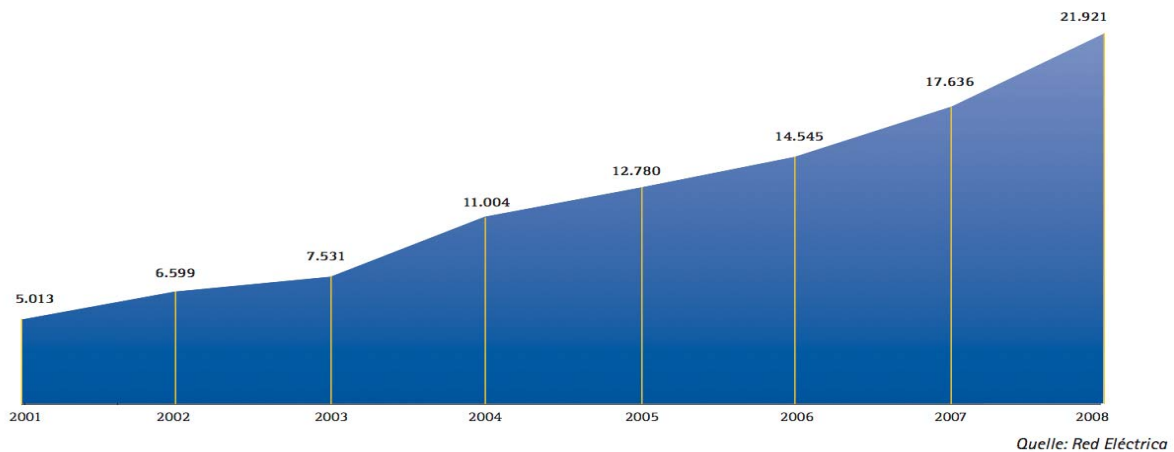
### ***Development of the Spanish feed-in system***

The liberalisation of the electricity sector was the first step toward renewable energy support in Spain. The Law (54/1997) of the electric sector liberalised the electricity sector and guaranteed electricity supply at lowest possible cost. It elaborated the plan for the promotion of renewable energy and the plan for achieving the goal of 12% of primary energy consumption from renewable sources by 2010. The law also established a special regime for producers, which are not allowed to surpass a maximum of 50 MW power. This law is implemented through royal decrees, most notably Decree 2818/1998, which specified the feed-in tariffs from which the generating plants under the "special regime" may benefit. The law established the guarantee of access to the grid for producers under the special regime. The law also established a premium, so that the price of electricity sold under the special regime is 80-90% of the mean price of electricity charged to final consumers.

This 24/2001 Law offered corporate tax deductions for investments in renewable energy sources. Renewable energy installations and equipments (with the exception of wind power equipment and installation) received 10% tax deduction.

The Spanish core incentive of renewable energy support scheme was provided by the feed-in law of 2004. The Royal Decree 436/2004 led to a booming Spanish renewable energy industry with renewables getting a larger and larger share in energy supply, see Figure 13.

**Entwicklung der installierten Kapazitäten zur Stromgewinnung aus erneuerbaren Energiequellen in Spanien (in Megawatt)**



**Figure 13: Growth of electricity generation capacity from renewable energies in Spain in Megawatt. (AHK, 2009)**

The decree was set up to support electricity from renewable energy sources as an extension to the Electricity Act 54/1997. The German as well as the Spanish Feed-in laws support a wide range of renewable energy types. It provided incentives for new installed capacity of renewable energy sources in two different ways:

- Generators, who sold their electricity to a distributor, received a fixed tariff that was defined as a percentage of a regulated tariff. The percentage was established on a technology-by-technology basis. The reference tariff for 2004 was indirectly based on the production market price. The tariff was assessed on annual basis.
- Generators, who sold their electricity on the free market, received the negotiated market price of electricity and a premium, depending on the used technology.

With this decree the Spanish government removed economic barriers to the connection of renewable energy technologies to the electricity grid and equalised conditions for large-scale solar thermal and photovoltaic plants as well. The feed-in tariff was developed further with the Royal Decree 661/2007.

Royal Decree 661/2007 superseded the Royal Decree 436/2004 and introduced new tariffs and premiums for each kind of renewable energy source.

The new scheme involved all technologies, with technology-specific and capacity-specific limits, as well as a combined feed-in tariff and feed-in premium scheme. Furthermore, facilities with high system efficiency received a bonus. The decree covered every kind of renewable energy facilities, if their installed capacity does not exceed 100 MW (50 MW for hydro facilities). Up to 50MW, operators can choose between receiving a feed-in tariff price, or a feed-in premium paid on top of the market electricity price. Between 50 and 100 MW operators have the only option to receive a bonus amount for the electricity produced. Solar PV systems are exempt from this arrangement.

Both the fixed feed-in tariffs and the premiums are calculated taking into account the average cost of each technology to ensure a minimum profitability. Each technology and type of installation has a specific target (maximum limit) for new installed capacity; the support scheme is guaranteed until this target is reached (IEA 2009).

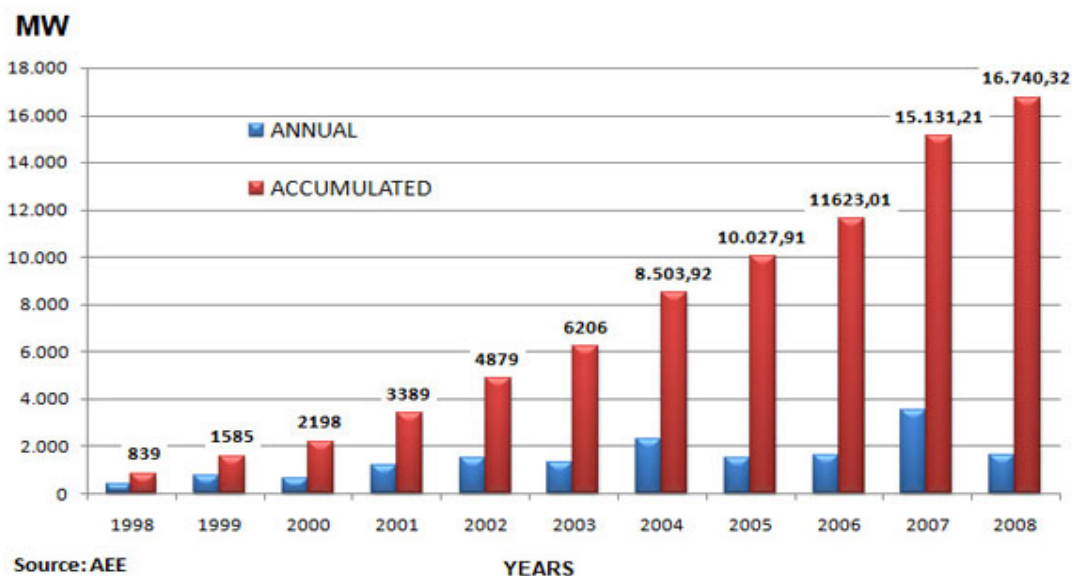
The feed-in tariffs are paid during the entire time of a system's operation. However, after a certain time, these are reduced. This period is 25 years in the case of PV, while 20 years for wind power (IEA, Country Homepage).

The Royal Decree-Act 6/2009, of 30th April, established the Pre-assignment Registry for wind energy installations. Starting in May 2009, future renewable energy power projects must be pre-registered before they can be eligible to receive feed-in tariffs. In order to be registered, a planned facility must meet all regulatory and administrative requirements, including building permits, provisions for transportation and distribution, grid access, and have adequate funding to cover at least 50% of investment costs.

It also allows to schedule the increase of power capacity for those technologies whose installed capacity exceeded the objectives set out by the Spanish Renewable Energy Plan 2005-2010. The decree aims to control the installed renewable energy capacity, as well as to provide technical feasibility of renewable energy integration into the electrical grid (IEA Country Homepage).

### **Wind power**

The increase of wind power use is one of the major drivers of renewable energy development in Spain currently. As Figure 14 shows, development of wind power installations was very dynamic in recent years. The electricity production from wind has grown from 5 TWh in 2000 to 32 TWh in 2008. Spain is the world's third-largest wind power generator; its wind power production has more than quadrupled to 15 576 MW in 2008 and it is expected to continue to grow rapidly. The target, which was set by the Renewable Energy Plan 2005 – 2010 is to install a total of 20 GW of wind power by 2010 (IEA, 2009). The medium-term projections see continued significant investments in wind-based capacity as well. The Energy Infrastructure Investment Plan 2008-2016 contemplates 29 GW by 2016. Further increase is expected for 2020 in order to meet the EU target of 20% share of gross final consumption.



**Figure 14. Growth of wind power capacity in Spain (AEE, 2009)**

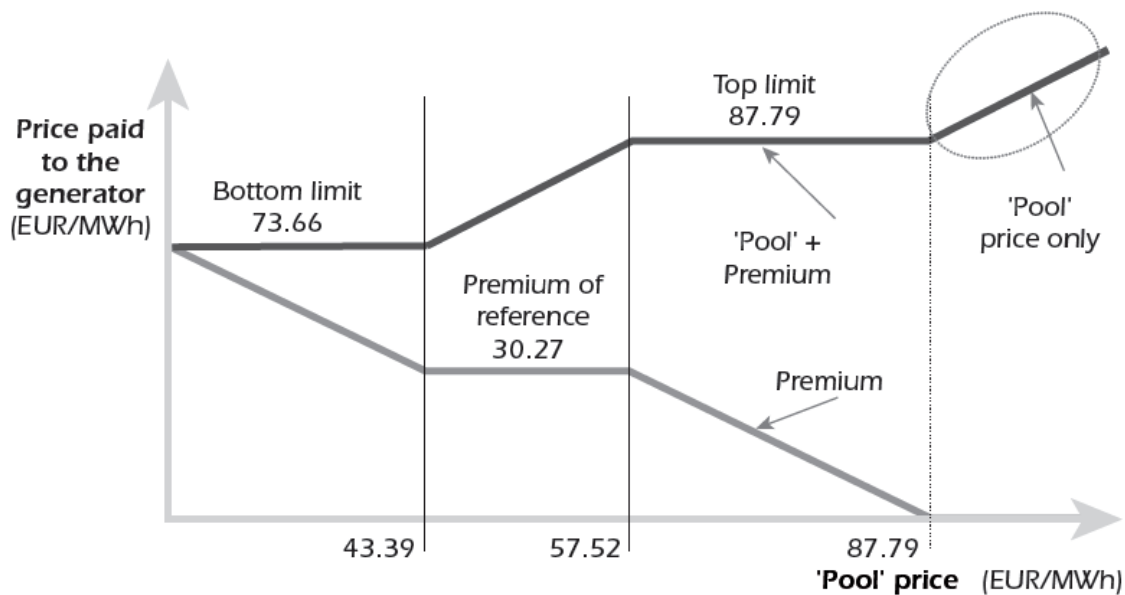
Wind power plant operators can choose one of the two support options for a period of at least one year:

- Sell the electricity to the grid operator and receive regulated feed-in tariff
- Sell the electricity on the wholesale market and receive market price plus a premium, which is varying according to the hourly wholesale (pool) price.

95% of the Spanish wind power plant operators decide on market sales, while only 5% on regulated feed-in tariff in 2008.

Annex 2 shows the level of public financial support and the total revenues of generators per kWh.

The following figure (Figure 15) illustrates the mechanism of the Spanish premium system for wind energy use.



Source: IDAE.

**Figure 15: Spanish support system for wind power (2008) (IEA, 2009)**

If the pool (wholesale) market price is lower than 43.39 EUR/MWh, the premium guarantees a revenue of 73.66 EUR/MWh. If the pool price varies between 43.39 and 57.52 EUR/MWh the premium is fixed to 30.27 EUR/MWh. When the pool price is higher than 57.52 EUR/MWh, the premium decreases that the total revenue amount to 87.79 EUR/MWh. Over the pool price of 87.79 EUR/MWh there is no premium for wind energy, the operator receives only the wholesale market price.

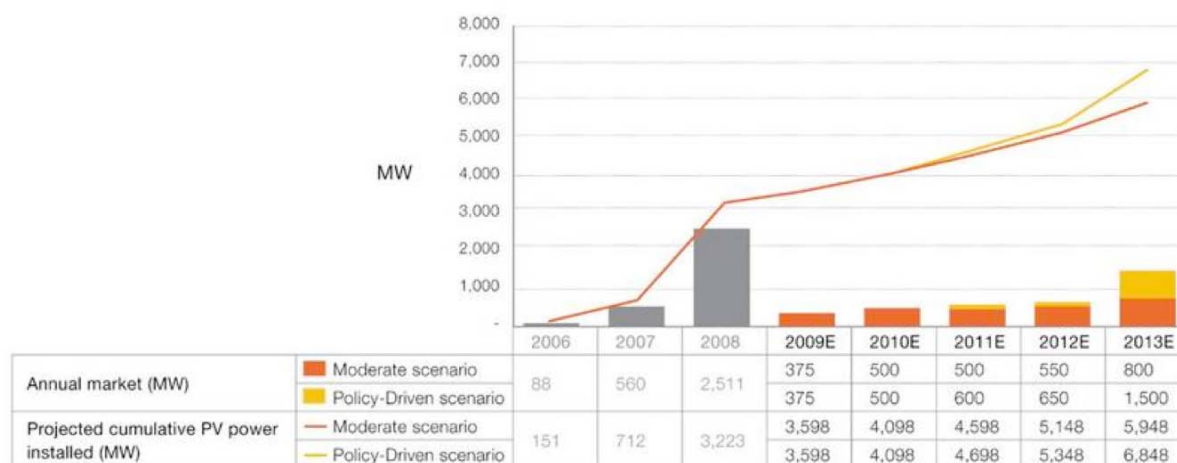
The level of feed-in tariffs, premiums and supplements is updated annually using the consumer price index as a reference minus 0.25 until the end of 2012 and minus 0.5 from 2013. The review of the support system is planned in 2010 in order to take into consideration the previous results and the cost-effectiveness of the system for each technology (IEA, 2009 p 97 - 98).

In order to encourage the development of offshore wind use, the Royal Decree 1028/2007 established administrative procedures for processing permit applications for electricity generation facilities in Spain's territorial waters. For offshore wind farms, this rule requires a minimum installed capacity of over 50 MW and establishes a system of competing bids.

However, currently onshore wind seems to be more attractive economically than offshore (IEA, 2009).

## Solar energy: favourable conditions in Spain

Spain is fostering the use of solar energy with its feed-in law as well. Favourable conditions led to a multitude of intended PV solar projects, see Figure 16. Over 3,200 MW of PV power plant was installed in Spain by the end of 2008, and Spain became the leader of the world solar rankings. This spectacular year-on-year growth of 385% was fuelled by a generous feed-in tariff for PV solar energy and meant that Spain accounted for 45,2% of the growth in global PV solar market in 2008 (Bechberger, 2009).



**Figure 16: Cumulative PV power installed (in MW) in Spain from 2000 to 2008 and forecast 2009 – 2013 (EPIA, 2009)**

The situation developed especially in 2008 very well for the renewable energy industry: „Annual installations of grid-tied solar PV reached an estimated 5.4 GW in 2008. Spain became the clear market leader, with 2.6 GW of new capacity installed, representing half of global installations and a five-fold increase over the 550 MW added in Spain in 2007.“ (REN21 2009, Global Status Report).

However, the Spanish government decided that the feed-in tariff was too generous and was leading to unsustainable levels of growth. As a result, the development is capped at 500 MW per year with the possibility to extend that cap to about 800 to 900 MW per year. Furthermore, the feed-in tariff for PV systems has been cut from EUR 0.45 per kWh to EUR 0.32-0.34, depending on the type of installation since the end of 2008. Annex 5 contains the new feed-in tariffs for PV solar energy. The reduction of the remuneration in 2009 slowed growth considerably.

The remuneration system (choice between two options) is similar to the system for wind energy.

Next to the feed-in tariff and premium system the Spanish Building Code is a further important regulation for the success of PV development.

## Costs and benefits of the Spanish support scheme

The Spanish Renewable Energy Plan for 2005-2010 presented the energy targets set for each area of renewable energy technology, the measures necessary to meet those targets - including financing - and the lines of technological innovation and the benefits deriving from their application. The aim was to achieve at least 12% of total energy use from renewable

sources by 2010, and 29.4% of electricity generated from renewable sources. The plan foresees public spending of 8.5 billion Euro of which around EUR 5.0 billion in premiums on electricity generation.

On the other hand the government expects that implementing the 2005-2010 Plan will lead to a total investment of EUR 23.6 billion from 2005 to 2010, of which EUR 0.7 billion would be public funding. The development of the renewable energy until 2010 should create 95 000 net jobs and avoid emitting 77 Mt CO<sub>2</sub>.

Table 8 shows the public spending in terms of CO<sub>2</sub> emissions avoided or jobs created (IEA, 2009).

<i>Energy technology</i>	<i>Public spending per tonne of CO<sub>2</sub> emissions avoided, EUR/tonne</i>	<i>Public spending per net job created, EUR/job</i>
Wind	78.8-84.5	68 766
Biomass for electricity	88.7-142.5	85 584
Biogas	78.8-84.5	159 526
Biomass (co-firing)	23.2-24.5	145 197
Solar PV	1100.3-1157.7	59 010
Solar thermal power	520.8-560.2	48 602
Hydro	77.0-77.9	141 522
Biomass for heat (industry)	0	0
Biomass for heat (residential)	20.2-26.1	58 811
Solar thermal	11.4-26.1	75 138
Biodiesel	120.9-127.0	210 042
Bioethanol	271.8-282.8	210 042
<b>Average total</b>	<b>110</b>	<b>89 500</b>

**Table 8: Public Spending per Tonne of CO<sub>2</sub> Emissions Avoided and per Job Created under the Renewable Energy Plan 2005-2010 (IEA, 2009)**

## Annex 4: German feed-in tariffs

### Feed-in tariffs for onshore wind energy

#### Basic fees

	2009 EEG Decision by the German Bundestag 06.06.2008	Government's draft amendments to the EEG 05.12.2007	EEG Progress Report 07.11.2007	2004 EEG
<b>Initial fee (first 5 years from beginning of operation)</b>	<b>9.2</b>	7.95	7.87 - 7.95 <sup>1)</sup>	7.87
<b>Final fee</b>	<b>5.02</b>	5.02	4.97 - 5.02 <sup>1)</sup>	4.97

<sup>1)</sup> Range taken from EEG Progress Report policy recommendations, which set the degeneration at 1-2 percent from 2009 (see below)

#### Payments for system services from onshore wind turbine generators

<i>System services bonus</i>			
2009 EEG Decision by the German Bundestag 06.06.2008	Government's draft amendments to the EEG 05.12.2007	EEG Progress Report 07.11.2007	2004 EEG
<b>For facilities commissioned 2002-2008 retrofitted by 1.1.2011 – payable for 5 years:</b>  <b>0.70</b>	For facilities commissioned 2002- 2008 retrofitted by 1.1.2011 – payable for 5 years:  0.70	For facilities commissioned 2002-2008 retrofitted by 1.1.2011 – payable for 5 years:  0.70	
<b>Where new technical requirements for facilities commissioned 1.1.2009 to 1.1.2014 have been fulfilled, initial fee rises by</b>  <b>0.50</b>	Evaluation if new technical requirements for facilities commissioned 1.1.2009 to 1.1.2014 have to be fulfilled; if so necessitates rise in initial fee by  0.70	Where new technical requirements for facilities commissioned 1.1.2009 to 1.1.2014 have been fulfilled, initial fee rises by  0.70	

#### Degression for onshore wind

2009 EEG Decision by the German Bundestag 06.06.2008	Government's draft amendments to the EEG 05.12.2007	EEG Progress Report 07.11.2007	2004 EEG
<b>Basic Fee and Bonus</b>	Basic Fee and bonus	Basic Fee	Basic Fee
<b>1.0%</b>	1.0%	1.0 – 2.0%	2.0%

## Feed-in tariffs for offshore wind energy

### Basic fees

	2009 EEG Decision by the German Bundestag 06.06.2008	Government's draft amendments to the EEG dated 05.12.2007	EEG Progress Report of 07.11.2007	2004 EEG
<i>Initial fee</i>	13.00	12.00	11.00-15.00	8.74
	additional 2 ct/kWh where commissioned by 31.12.2015	additional 2 ct/kWh where commissioned by 31.12.2013		
<i>Final fee</i>	3.50	3.50	3.50	5.95

### Degression for offshore wind

2009 EEG Decision by the German Bundestag 06.06.2008	Government's draft amendments to the EEG dated 05.12.2007	EEG Progress Report of 07.11.2007	2004 EEG
From 2015: 5.0%	From 2015: 5.0%	5-7% beginning between 2008 and 2013	From 2008: 2.0%

## Feed-in tariffs for PV

### Roof-mounted facilities

Share of capacity	2009 EEG Decision by the German Bundestag 06.06.2008	Government's draft amendments to the EEG 05.12.2007	EEG Progress Report 07.11.2007	2004 EEG
<i>Up to 30 kW</i>	43.01	42.48	42.48	44.41
<i>30 kW – 100 kW</i>	40.91	40.36	40.37	42.26
<i>Over 100 kW</i>	39.58	39.90	39.91	41.79
<i>Over 1000 kW</i>	33.00	34.48	34.48	41.79

### Fee payable when electricity produced is used within building/facility

Share of capacity	2009 EEG Decision by the German Bundestag 06.06.2008	Government's draft amendments to the EEG 05.12.2007	EEG Progress Report 07.11.2007	2004 EEG
<i>Up to 30 kW</i>	25.01	24.48	-	-



**Degression for Solar Radiation**

	<b>2009 EEG</b> Decision by the German Bundestag 06.06.2008 <sup>1)</sup>	Government's draft amendments to the EEG 05.12.2007	EEG Progress Report 07.11.2007	2004 EEG
<b>Freestanding Facilities</b>	<b>Basic fee and bonuses</b> 2010: 10.0 % ab 2011: 9.0 %	<b>Basic fee and bonuses</b> From 2009: 7.0% From 2011: 8.0%	<b>Basic Fee</b> From 2009: 7.0% From 2011: 8.0%	<b>Basic Fee 5.0%</b> <b>Freestanding facilities 6.5%</b>
<b>Roof Systems:</b>	<b>Basic fee and bonuses</b>  <b>Up to 100kW</b> 2010: 8.0 % from 2011: 9.0 %  <b>Up to 100 kW</b> 2010: 10.0 % from 2011: 9.0 %	<b>Basic fee and bonuses</b> From 2009: 7.0% From 2011: 8.0%	<b>Basic Fee</b> From 2009: 7.0% From 2011: 8.0%	<b>Basic Fee 5.0%</b> <b>Freestanding facilities 6.5%</b>

- <sup>1)</sup> Degression is to be either
- a) increased by 1 percentage point in the following calendar year when the capacity reaches more than:
    - 1) 1500 MW in 2009,
    - 2) 1700 MW in 2010 and
    - 3) 1900 MW in 2011
- or
- b) decreased by 1 percentage point in the following calendar year when the capacity remains below:
    - 1) 1000 MW in 2009
    - 2) 1100 MW in 2010 and
    - 3) 1200 MW in 2011.

**Freestanding facilities**

	<b>2009 EEG</b> Decision by the German Bundestag 06.06.2008	Government's draft amendments to the EEG 05.12.2007	EEG Progress Report 07.11.2007	2004 EEG
<b>Irrespective of share of capacity</b>	<b>31.94</b>	<b>32.00</b>	<b>32.01</b>	<b>33.18</b>

**Bonuses**

<i>For building integrated facilities (façade facilities)</i>				
<b>2009 EEG</b> Decision by the German Bundestag 06.06.2008	Government's draft amendments to the EEG 05.12.2007	EEG Progress Report 07.11.2007	EEG 2004	
<b>Not applicable</b>	<b>5.00</b>	<b>5.00</b>	<b>5.00</b>	

## Annex 5: Spanish support schemes

### Feed-in tariffs and premiums for electricity from wind and solar energy sources, 2008

	<i>Fixed price</i>		<i>Market option</i>	
	Average tariff received (cent€/kWh)	Average premium (cent€/kWh)	Average market price paid to the technology (cent€/kWh)	Total average remuneration (cent€/kWh)
Solar PV	32.00			
Solar Thermoelectric	27.84	26.45	6.83	33.28
Wind	6.88	2.41	6.16	8.57
Hydroelectric	8.00	2.20	6.42	8.62
Biomass	10.52	4.84	6.53	11.37

Notes:

1. The table shows the average remuneration per technology but the Spanish feed-in tariff system has 16 categories (sometimes with sub-categories). The real remuneration for each category/sub-category may be different from the average.
2. Average market price varies according to generation technology, because of differences in the volume and timing of sales on the wholesale market and, therefore, in the wholesale price received.

Source: IEA, 2009 p. 98

#### Feed-in tariffs for PV solar power plant since January 2009

Type		Tariff (€ct/kWh) Starting 2009Q1	Annual CAP	Quarterly Caps
			(MW)	(MW)
Type I - Rooftop	<20 kW	34	27	6.75
	< 2 MW	32	240	60
Total Type I			267	66.75
Type II - Ground Mounted	< 10 MW	32	133 (+100 in 2009) (+ 60 in 2010)	33.25 (58.25 in 2009) (48.25 in 2010)
<b>Total</b>			<b>400</b> (500 in 2009) (460 in 2010)	<b>100</b> (125 in 2009) (115 in 2010)

Source: EPIA National PV profiles in Spain (18/03/2009)

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